



AUDIT REPORT
ON
THE ACCOUNTS OF
DISTRICT GOVERNMENT
BAHAWALPUR
AUDIT YEAR 2015-16

AUDITOR GENERAL OF PAKISTAN

TABLE OF CONTENTS

ABBREVIATIONS AND ACRONYMS	i
Preface	iii
EXECUTIVE SUMMARY	iv
SUMMARY TABLES & CHARTS.....	ix
Table 1: Audit Work Statistics	ix
Table 2: Audit Observations Classified by Category.....	ix
Table3: Outcome Statistics.....	x
Table4: Irregularities Pointed Out.....	xi
Table 5: Cost Benefit.....	xi
CHAPTER 1	1
1.1 District Government Bahawalpur.....	1
1.1.1 Introduction	1
1.1.2 Comments on Budget and Accounts	2
1.1.3 Brief Comments on the Status of Compliance of MFDAC Audit Paras of Audit Report 2014-15	4
1.1.4 Brief Comments on the Status of Compliance with PAC Directives.....	5
1.2 AUDIT PARAS.....	6
1.2.1 Non Production of Record	7
1.2.2 Irregularities & Non-Compliance.....	10
1.2.3 Internal Control Weaknesses	18
ANNEX.....	43
Annex-A	44
Annex-B	64
Annex-C	65
Annex-D	67

Annex-E 71
Annex-F..... 73
Annex-G 74
Annex-H 75

ABBREVIATIONS AND ACRONYMS

AA	Administrative Approval
ADP	Annual Development Programme
ARA	Adhoc Relief Allowance
AT	Arabic Teacher
B&R	Building & Road
BVH	Bahawal Victoria Hospital
CCB	Citizen Community Board
CD	Community Development
C&W	Communication & Works
EST	Elementary School Teacher
DAC	Departmental Accounts Committee
DAO	District Accounts Office
DCO	District Coordination Officer
DDC	District Development Committee
DDO	Drawing and Disbursing Officer
DEO (EE-M)	District Education Officer (Elementary Education-Male)
DEO (EE-W)	District Education Officer (Elementary Education-Women)
DGA	Directorate General Audit
DHQ	District Headquarters
DO	District Officer
DTL	Drug Testing Laboratory
EDO	Executive District Officer
F&P	Finance & Planning
FD	Finance Department
HSRP	Health Sector Reforms Programme
LG&CD	Local Government & Community Development
MB	Measurement Book
MFDAC	Memorandum for Departmental Accounts Committee
MSD	Medical Store Depot
OFWM	On Farm Water Management
OT	Oriental Teacher
P&D	Planning & Development

PDG	Punjab District Government
PESRP	Punjab Education Sector Reforms Programme
PEEDA	Punjab Employees Efficiency & Disciplinary Act
PFR	Punjab Financial Rules
PLGO	Punjab Local Government Ordinance
PWD	Public Works Department
RHC	Rural Health Centre
SE	Superintending Engineer
S&GAD	Services & General Administration Department
SMC	School Management Council
THQ	Tehsil Head Quarter
TS	Technical Sanction
VRI	Veterinary Research Institute
W&S	Works & Services
WUA	Water Users Association

Preface

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 and Section 115 of the Punjab Local Government Ordinance, 2001 require the Auditor General of Pakistan to conduct audit of Receipts and Expenditure of the Local Fund and Public Account of District Governments.

The report is based on audit of the accounts of various offices of the District Government, Bahawalpur for the financial year 2014-15. The Directorate General of Audit District Governments, Punjab (South), Multan, conducted audit during 2015-16 on test check basis with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings carrying value of Rs1 million or more. Relatively less significant issues are listed in the Annex-A of the Audit Report. The Audit observations listed in the Annex-A shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the audit observations will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this report have been finalized in the light of written responses of the management concerned and DAC directives.

The Audit Report is submitted to the Governor of Punjab in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 115 of the Punjab Local Government Ordinance, 2001 for causing it to be laid before the Provincial Assembly.

Islamabad

Dated:

(Rana Assad Amin)
Auditor General of Pakistan

EXECUTIVE SUMMARY

The Director General Audit (DGA), District Governments, Punjab (South), Multan, is mandated to carry out audit of the City District Governments and District Governments in Punjab (South). The Regional Directorate of Audit (RDA), District Governments, Bahawalpur, a Field Audit Office of the DGA, District Governments, Punjab (South), Multan, carries out audit of District Governments Bahawalpur, Bahawalnagar and Rahim Yar Khan.

The Regional Directorate has a human resource of 28 officers and staff, constituting 4,830 mandays and the budget amounting to Rs 17.838 million was allocated in audit year 2015-16. The office is mandated to conduct financial attest audit, audit of sanctions, audit of compliance with authority and audit of receipts as well as the performance audit of entities, projects and programs. Accordingly RDA Bahawalpur carried out audit of the accounts of various formations of District Government, Bahawalpur for the financial year 2014-15 and the findings included in the Audit Report.

The District Government, Bahawalpur conducts its operations under Punjab Local Government Ordinance, 2001. The District Coordination Officer (DCO) is the Principal Accounting Officer of the District Government and carries out functions of the District Government through group of offices as notified in Punjab Local Government Ordinance. According to the Ordinance, the District Government Fund comprises District Local Fund and Public Account. Due to delay of electoral process Zila Nazim/Zila Council was not elected, therefore the Annual Budget Statement was authorized by the DCO, who has been notified as Administrator by the Government of the Punjab in February, 2010.

District Bahawalpur is administratively divided into five Tehsils namely Bahawalpur, Yazman, Khairpur Tamewali, Hasilpur and Ahmadpur East.

Audit Objectives

Audit was conducted with the objective to ensure that:

1. Money shown as expenditure in the accounts was authorized for the purpose for which it was spent.
2. Expenditure was incurred in conformity with the laws, rules and regulations framed to regulate the procedure for expending of public money.
3. Every item of expenditure was incurred with the approval of the competent authority in the Government.
4. Public money was not wasted.
5. The assessment, collection and accountal of revenue was made in accordance with prescribed laws, rules and regulations and accounted for in the books of accounts of the District Government.

a) Scope of Audit

Out of total expenditure of the District Government Bahawalpur for the financial year 2014-15, auditable expenditure under the jurisdiction of Regional Director Audit, District Governments, Bahawalpur, was Rs 9,326.906 million covering one PAO and 268 formations. Out of this, RDA Bahawalpur audited an expenditure of Rs 7,202.022 million which, in terms of percentage, is 77% of total auditable expenditure and irregularities amounting to Rs 3,086.497 million were pointed out. Regional Director Audit planned and executed audit of 30 formations, i.e. 100% achievement against the planned audit activities.

Total receipts of the District Government Bahawalpur for the financial year 2014-15, were Rs 60.772 million. RDA Bahawalpur audited receipts of Rs 48.774 million which, in terms of percentage, is 80% of total receipts and irregularities amounting to Rs 24.656 million were pointed out.

b) Recoveries at the instance of audit

Recoveries of Rs 1,110.522 million were pointed out by Audit which was not in the notice of the management before audit. An amount of Rs 7.248 million was recovered and verified during year 2015-16, till the time of compilation of the Report.

However, against the total recovery amount of Rs 73.558 million pertaining to Paras (over one million) drafted in this Report, no amount of recovery has been made by the management till the time of compilation of this Report.

c) Audit Methodology

Audit was carried out against the standards of financial governance provided under various provisions of the Punjab Local Government Ordinance, 2001 (as amended), Punjab Financial Rules (PFR) Vol-I, II, Delegation of Financial Powers and other relevant laws, which govern the propriety of utilization of the financial resources of the District Government in accordance with the regularity framework provided by the relevant laws. On the spot examination and verification of record was also carried out in accordance with the applicable laws/rules and according to the INTOSAI auditing standards.

The selection of the audit formations was made keeping in view the significance and risk assessment, samples were selected after prioritizing risk areas by determining significance and risk associated with identified key controls.

d) Audit Impact

A number of improvements in record maintenance and procedures have been initiated by the departments concerned, however audit impact in shape of change in rules could not be materialized as the Provincial Accounts

Committee has not discussed audit reports pertaining to District Governments for the year 2015-16.

e) Comments on Internal Control and Internal Audit Department

Internal control mechanism of District Government, Bahawalpur was not found satisfactory during audit. Many instances of irregularities and weak Internal Controls have been highlighted during the course of audit which includes some serious lapses like withdrawal of inadmissible pay & allowances, non-realizing and misuse of Government receipts and authorized withdrawal of funds. Negligence on the part of District Government authorities may be captioned as one of important reasons for weak Internal Controls.

According to Section 115-A (1) of PLGO, 2001, Nazim of each District Government and Tehsil/Town Municipal Administrations shall appoint an Internal Auditor but the same was not appointed in District Government, Bahawalpur.

f) The Key Audit Findings of the Report

- i. Non production of record of Rs 668.925 million was noted in one case¹
- ii. Irregularities and Non-compliance amounting to Rs 81.689 million was noted in four cases²
- iii. Weak internal controls were noted in seventeen cases involving an amount of Rs 73.558 million³

Audit Paras involving procedural violations including internal controls weaknesses and other irregularities not considered worth reporting to the Public Accounts

¹Para 1.2.1.1

²Para 1.2.2.1 to 1.2.2.4

³Para 1.2.3.1 to 1.2.3.17

Committee were included in Memorandum for Departmental Accounts Committee (MFDAC). Annex-A.

g) Recommendations:

PAO/District Government is required to:

- i. Effect recoveries pointed out, during audit, regarding pay & allowances.
- ii. Comply with the Public Procurement Rules for economical and rational purchases of goods and services.
- iii. Strengthen the existing internal controls to avoid recurrence of similar nature irregularities time and again.
- iv. Make efforts for expediting the realization of various Government receipts.
- v. Ensure deposit of District receipts into proper head of account.
- vi. Rationalize its budget with respect to utilization.

SUMMARY TABLES & CHARTS

Table 1: Audit Work Statistics

(Rupees in Million)

Sr. No.	Description	No.	Expenditure	Receipts
1	Total Entities (PAOs) in Audit Jurisdiction	1	9,326.906	60.772
2	Total formations in Audit Jurisdiction	268	9,326.906	60.772
3	Total entities (PAOs) Audited	1	7,202.022	48.774
4	Total formations Audited	30	7,202.022	48.774
5	Audit & Inspection Reports	30	-	-
6	Special Audit Reports	-	-	-
7	Performance Audit Reports	-	-	-
8	Other Reports (relating to District Government)	-	-	-

Table 2: Audit Observations Classified by Category

(Rupees in Million)

Sr. No.	Description	Amount Placed under Audit Observation
1	Asset management	-
2	Financial management	-
3	Internal controls	73.558
4	Others	750.614
Total		824.172

Table 3: Outcome Statistics**(Rupees in Million)**

Sr. No.	Description	Expenditure On Acquiring Physical Assets (Procurement)	Salary	Non-Salary	Civil Works	Receipts	Total Current Year	Total Last Year
1	Total Financial Outlay	92.024	6,325.425	1196.548	1712.908	60.772	9,387.677	7,334.679
2	Outlays Audited	327.558	4,754.043	940.853	1,179.568	48.774	7,250.796*	1,954.126
3	Amount Placed under Audit Observations /Irregularities Pointed Out	-	718.835	65.855	13.467	26.015	824.172	484.429
4	Recoveries Pointed Out at the instance of Audit	-	20.815	13.261	13.467	26.015	73.558	101.075
5	Recoveries Accepted /Established at the instance of Audit	-	20.815	13.261	13.467	26.015	73.558	101.075
6	Recoveries Realized at the instance of Audit	-	2.608	0.718	-	3.922	7.248	4.373

* The amount mentioned against Sr. No 2 in column of “Total” is the sum of Expenditures and Receipt whereas the total expenditure was Rs 7,202.022 million.

Table4: Irregularities Pointed Out**(Rupees in Million)**

Sr. No.	Description	Amount Placed under Audit Observation
1	Violation of rules and regulations and violation of principles of propriety and probity in public operations.	81.689
2	Reported cases of fraud, embezzlement, theft and misuse of public resources.	-
3	Accounting Errors (accounting policy departure from IPSAS ⁴ , misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinion on the financial statements.	-
4	Quantification of weaknesses of internal control systems	-
5	Recoveries and overpayments, representing cases of established overpayments or misappropriations of public monies.	73.558
6	Non-production of record.	668.925
7	Others, including cases of accidents, negligence etc.	-
Total		824.172

Table 5: Cost Benefit**(Rupees in Million)**

Sr. No.	Description	Amount
1	Outlays Audit (Items 2 of Table 3)	7,250.796
2	Expenditure on Audit	0.090
3	Recoveries realized at the instance of Audit	7.248
4	Cost-Benefit Ratio	80.533

⁴ The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash) compliant.

CHAPTER 1

1.1 District Government Bahawalpur

1.1.1 Introduction

As per the Punjab Local Government Ordinance 2001, the District Governments / Local Governments established under the Ordinance shall function within the Provincial framework and adhere to the Federal and Provincial Laws. In performance of the functions, Local Governments carried out the functions devolved by the Provincial Government to the District Government level.

The District Governments consist of Zila Nazim / Administrator and District Administration. The District Government shall be competent to acquire, hold or transfer any property, moveable and immovable, to enter into contract and to sue or be sued in its name through District Coordination Officer. The authority of the District Government comprises the management and control of offices of the devolved departments which are decentralized or set up under the Ordinance. The District Government exercises such authority within the District in accordance with general policy of the Government. The District Government is responsible to the people and is mandated for improvement of governance and delivery of services within the ambit of authority decentralized under this Ordinance.

The DCO is the Principal Accounting Officer of the District Government and is responsible to the Public Accounts Committee of the Provincial Assembly. He is responsible to ensure that the business of the District Coordination Group of Offices is carried out in accordance with the laws and to coordinate the activities of the groups of offices for coherent planning, development, effective and efficient functioning of District Administration.

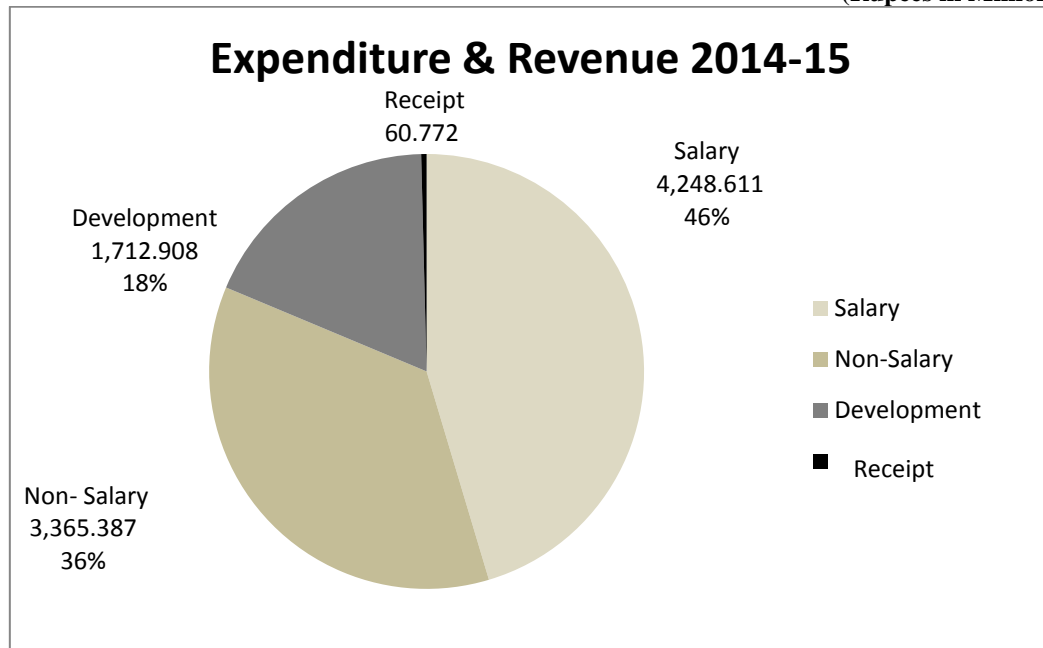
1.1.2 Comments on Budget and Accounts

The detail of budget & expenditure is given below in tabulated form:

(Rupees in Million)

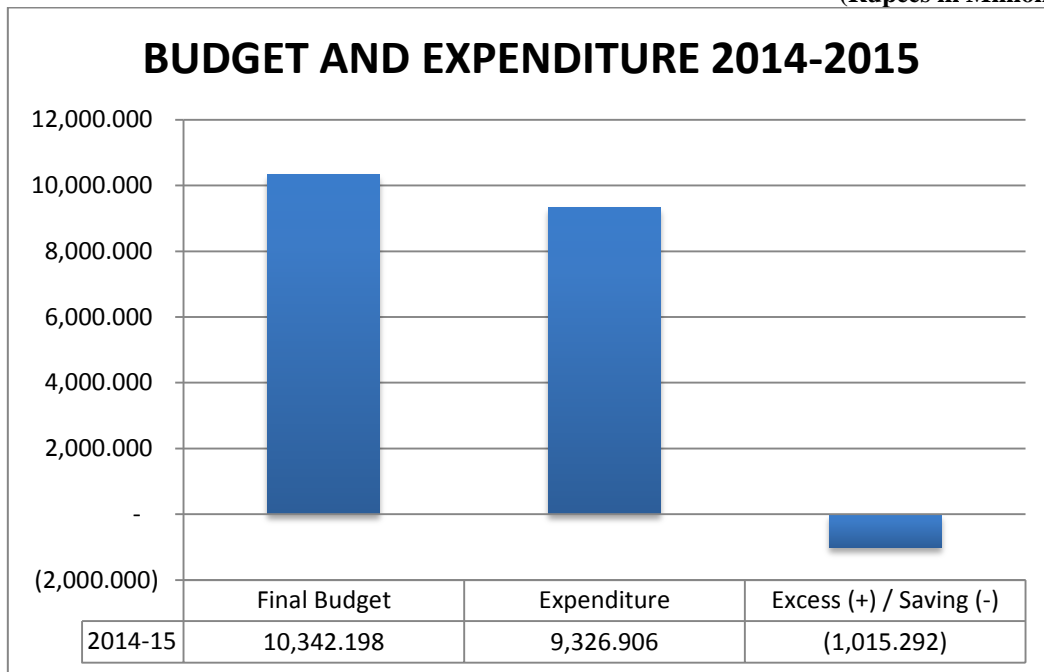
2014-15	Budget	Actual	Excess (+) / Saving (-)	% (Saving)
Salary	4,342.327	4,248.611	-93.716	2.16%
Non-Salary	3,644.149	3,365.387	-278.762	7.65%
Development	2,355.722	1,712.908	-642.814	27.28%
Total	10,342.198	9,326.906	-1015.292	9.81%
Receipts	50.00	60.772	+10.772	21.54 %

(Rupees in Million)



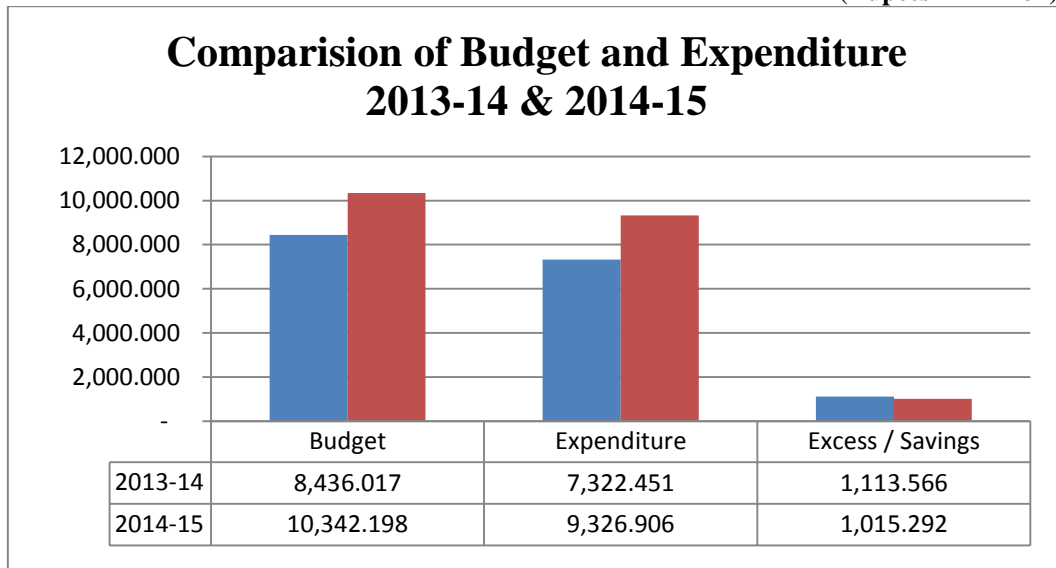
As per the Appropriation Accounts 2014-15 of the District Government, Bahawalpur, total original budget (Development & Non-Development) was Rs 8,101.381 million, Supplementary Grant of Rs 2,240.817 million was provided and the final budget was Rs 10,342.198 million. Against the final budget, total expenditure of Rs 9,326.906 million was incurred by the District Government during 2014-15. A saving of Rs 1,015.292 million came to the notice of Audit due to inefficient financial management in release of budget by EDO (F&P). No plausible explanation was provided by the PAO and management of District Government (**Annex-B**).

(Rupees in Million)



The comparative analysis of the budget and expenditure of current and previous financial year is depicted as under:

(Rupees in Million)



There was 23% and 27% increase in Budget Allocation and Expenditure incurred respectively, while there were overall savings of Rs 1,015.292 million during 2014 – 15.

1.1.3 Brief Comments on the Status of Compliance of MFDAC Audit Paras of Audit Report 2014-15

Audit Paras reported in MFDAC of last year Audit Report, which have not been attended in accordance with the directives of DAC, have now been reported in Part - II of Annex-A.

1.1.4 Brief Comments on the Status of Compliance with PAC Directives

The Audit Reports pertaining to following years were submitted to the Governor of the Punjab but have not been examined by the Public Accounts Committee.

Status of Previous Audit Reports

Sr. No.	Audit Year	No. of Paras	Status of PAC Meetings
1	2002-03	22	PAC not constituted
2	2003-04	28	PAC not constituted
3	2004-05	28	PAC not constituted
4	*July, 2005 to March, 2008 Special Audit Report	158	PAC not constituted
5	2009-10	38	PAC not constituted
6	2010-11	92	PAC not constituted
7	2011-12	24	PAC not constituted
8	2012-13	13	PAC not constituted
9	2013-14	41	PAC not constituted
10	2014-15	42	PAC not constituted

*Period covered in Special Audit for Financial Year 2005-08

1.2 AUDIT PARAS

1.2.1 Non Production of Record

1.2.1.1 Non production of record – Rs 668.925 million

According to Clause 14 (1) (b) of the Auditor General’s (Functions, Powers and Terms and Conditions of Service) Ordinance 2001, “the Auditor General shall in connection with the performance of his duties under this ordinance, have authority to inspect any office of accounts, under the control of Federation or of the Province or of District including Treasuries and such offices responsible for the keeping of initial and subsidiary accounts. Further, according to Section 115(6) of the Punjab Local Government Ordinance 2001 “All officials shall afford all facilities and provide record for audit inspection and comply with the requests for information in as complete a form as possible and with all reasonable expedition”.

Various offices did not produce record of expenditure of Rs 668.925 million incurred during 2009-2015 under different objects / codes of classification, in violation of the above rules. (**Annex-C**)

Audit is of the view that due to mismanagement, record was not properly maintained and produced for audit verification.

Non production of record created doubt regarding legitimacy of the expenditure amounting to Rs 668.925 million.

The matter was reported to the DCO and DDOs concerned in July, August and September, 2015. Dy. DEO (EE-M) Bahawalpur, Dy. DEO (EE-W) Ahmadpur East, Dy. DEO (EE-M) Hasilpur, Principals of Government Girls High School Inayti, Khairpur Tamewali, DO (Health), MS THQ Hospital Yazman, DO (Buildings) and DO (Roads) replied that all record was available and would be produced to audit. Dy. DEO (EE-M) Ahmadpur East replied that record pertaining to SMC was not auditable as per rules but no rule was shown to Audit in support of their reply. Medical Social Officer (DHQ) Bahawal Victoria Hospital (BVH) Bahawalpur replied that service record was already verified from

District Accounts Office Bahawalpur and service books of officials were not available in office. MS THQ Khairpur Tamewali replied that the record would be produced to audit upon completion of enquiry by EDO (Health) Bahawalpur. Replies were not tenable as no record was produced to audit for verification. The DAC in its meeting held in September, 2015 directed the concerned DDOs to get the record verified at the earliest. No progress was intimated till finalization of this Report.

Audit recommends that responsibility be fixed and strict disciplinary action taken against the officials concerned for non-production of record, under intimation to Audit, and to ensure that the record is produced to Audit for scrutiny.

[AIR Paras: 4, 12, 27, 20, 18, 22, 29, 25, 13, 3, 9, 15, 13, 17, 11 & 11]

1.2.2 Irregularities & Non-Compliance

1.2.2.1 Irregular expenditure on purchase of furniture and fixture – Rs 51.207 million

According to Rule 9 of Punjab Procurement Rules 2009 and Rule 12 of Punjab Procurement Rules 2014 “A procuring agency shall announce in an appropriate manner all proposed procurement for each financial year and shall proceed accordingly without any splitting or regrouping of the procurement so planned. The annual requirements thus determined would be advertised in advance on the PPRA’s web site”.

Three hundred and thirty five (335) primary and secondary schools working under the administrative control of five (05) Deputy District Education Officers incurred expenditure of Rs 51.207 million during 2013-15 on procurement of furniture and fixture, in compliance with the directions of relevant EDO and Dy. DEOs. The purchase process and relevant expenditure was irregular and subject to the following audit observations;

1. Fair and transparent tendering process was avoided, even quotations were not invited from the suppliers of the area and the furniture was purchased from a single supplier of own choice in each Tehsil and at same per unit price in each Tehsil. No advertisement was made at PPRA website, and no tenders were called.
2. Bills / invoices of the suppliers were without date and no record was produced to verify date of delivery of goods. Detail is given below.

(Amount in Rupees)

Sr. No.	DDOs	No. of Schools	Gross Amount
1	Dy. DEO (EE-M) Bahawalpur	121	18,096,624
2	Dy. DEO (EE-M) Ahmadpur East	73	11,863,735
3	Dy. DEO (EE-W) Ahmadpur East	30	6,159,029
4	Dy. DEO (EE-W) Yazman	53	5,960,000
5	Dy. DEO (EE-M) Yazman	58	9,128,000
	Total	335	51,207,388

Audit is of the view that due to weak internal controls, irregular procurement of furniture and fixture was made.

Irregular procurement of furniture and fixture amounting to Rs 51.207 million resulted in violation of the Government instructions.

The matter was reported to the DCO and DDOs concerned in July, August and September, 2015. Dy. DEO (EE-M) Bahawalpur, Dy. DEO (EE-W) Ahmadpur East, Dy. DEO (EE-M) Yazman replied that the expenditure pertaining to A/C-I (SDA) do not come under Audit purview of Regional Director Audit, District Governments. Moreover, tenders were floated and advertised on the website of PPRA by the DEO concerned. Dy. DEO (EE-M) Ahmadpur East stated that the purchase process was finalized by the DCO. The schools just issued supply orders and received the stock. Dy. DEO (EE-W) Yazman replied that the expenditure pertains to SMC funds and this office was not involved in the procurement process. Replies were not tenable as substantiating evidence was not produced in support of the replies. The DAC in its meeting held in September, 2015 directed to get the irregularity condoned from competent authority. No progress was intimated till finalization of this Report.

Audit recommends regularization besides taking necessary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 1, 3, 10, 13 & 10]

1.2.2.2 Irregular expenditure due to unauthorized appointments of PTC teachers – Rs 25.494 million

According to the Government of the Punjab S&GAD, letter No.SOR-III-1-20/95 dated 01.02.1997, prescribed qualification for the post of PTC teacher was enhanced from Matric / PTC to F.A / PTC and advance increments on higher

qualification were admissible if the qualification was above the prescribed qualification required for the post.

Thirty Six (36) PTC teachers working under the control of following DDOs were appointed during 1997, on the basis of the qualification of Matric and PTC despite the fact that required qualification for that post was enhanced from Matric + PTC to F.A/F.Sc + PTC. Recruitment of persons who did not meet prescribed qualification and expenditure of Rs 25.494 million on their salary was held unauthorized. Moreover, the Dy. DEO (EE-M) Yazman granted advance increments to five (05) teachers who had the qualification of F.A/F.Sc at the time of recruitment during 1997. Hence, grant of advance increments on acquiring qualification of F.A/F.Sc. was not admissible as this qualification was not above the qualification prescribed for the post of PTC teachers and resulted in loss / over payment of Rs 1.145 million during 1997 to 2015 as detailed below:

(Amount in Rupees)

Sr. No.	DDOs	No. of Teachers	Prescribed Qualification	Actual Qualification	Irregular Expenditure on Pay & Allowances	Loss due to Inadmissible grant of Advance Increments of F.A/F.Sc
1	Dy. DEO (EE-W) Ahmadpur East	07	FA / FSc. + PTC	Matric + PTC	8,235,000	0
2	Dy. DEO (EE-M) Ahmadpur East	08	FA / FSc. + PTC	Matric + PTC	4,705,912	0
3	Dy. DEO (EE-M) Bahawalpur	02	FA / FSc. + PTC	Matric + PTC	1,916,020	0
4	Dy. DEO (EE-M) Yazman	14	FA / FSc. + PTC	Matric + PTC	10,637,900	0
		05	FA / FSc. + PTC	FA / FSc	0	1,144,735
Total					25,494,832	1,144,735

Audit is of the view that due to weak internal controls, persons were appointed in violation of the instructions of the Government.

Unauthorized recruitments and grant of advance increments resulted in irregular expenditure of Rs 25.494 million and loss of Rs 1.145 million.

The matter was reported to the DCO and DDOs concerned in July, August and September, 2015. DDOs replied that the appointments of PTC teachers were made in compliance of the recruitment criteria mentioned in the advertisement published by the Secretary to the Government of Punjab, Education Department, hence no irregularity occurred. Replies of DDOs were not tenable as a recruitment criterion was violated and no documentary evidence in support of the replies was produced to audit. The DAC in its meeting held in September, 2015 directed to get the irregular appointments regularized from the competent authority and recover the amount of loss. No progress was intimated till finalization of this Report.

Audit recommends regularization of unauthorized appointment besides appropriate action against the concerned, under intimation to Audit.

[AIR Paras: 4, 6, 7, 10 & 11]

1.2.2.3 Irregular expenditure due to appointment of teachers below prescribed qualification – Rs 3.601 million

According to the Government of the Punjab, Finance Department Notification No. FD.PC. 2 – 1 / 83 dated 25.08.1983, prescribed qualifications for the posts of EST, PET and D.M was FA/F.Sc with diploma in relevant field and as per the Government of the Punjab, Education Department's letter No.SO-III-I-13/85 dated 30.07.1992, qualification of FA/F.Sc with Arabic Teaching Training Certificate (ATTC) was prescribed for appointment to the post of A.T.

Two (02) teachers working under the control of the Principal Government Higher Secondary School Chak No.36/DNB, Yazman were appointed as Elementary School Teacher (EST) and Drawing Master (D.M) on the basis of Matric despite the fact that prescribed qualification for these posts was FA/F.Sc. with diploma in relevant field. This resulted in unauthorized recruitment and

irregular expenditure of Rs 3.601 million on pay & allowances of relevant staff. Detail is given below:

(Amount in Rupees)

Sr. No.	DDO	No. of Teachers	Period	Cadre	Prescribed Qualification	Actual Qualification	Total Amount
1	Government Higher Secondary School Chak No.36/DNB Yazman	01	1988-15	Drawing Master	FA/FSc + Diploma in Drawing	Matric + Diploma in Drawing	1,704,000
		01	1985-15	EST (Agriculture)	FA/FSc + Diploma in Agriculture	Matric + Field Assistant Examination (Agriculture)	1,897,100
Total							3,601,100

Audit is of the view that due to weak internal controls, persons not having prescribed educational qualifications were appointed.

Recruitment of persons without prescribed qualification resulted in irregular expenditure of Rs 3.601 million.

The matter was reported to the DCO and DDO concerned in July 2015. Principal of Government Boys High School, 36/DNB replied that appointments were regular as per prescribed qualifications of the post. Reply of the DDO was not tenable as no evidence was produced in support of the reply. The DAC in its meeting held in September, 2015 directed to get clarification or the irregularity condoned from competent authority at the earliest. No progress was intimated to Audit till finalization of this Report.

Audit recommends regularization besides initiating disciplinary proceedings against the person(s), under intimation to Audit.

[AIR Paras: 2 & 10]

1.2.2.4 Irregular and excessive expenditure on purchase of medicine above the prescribed limit – Rs 1.387 million

According to the Finance Department's letters No. FD (FR 11-2/89) dated 10.09.2001 and dated 01.11.2001, the purchase of medicines should be made at the following ratio.

- 75% bulk of the total budget,
- 15% day to day.
- 10% reserve for nature climate.

Senior Medical Officer of RHC Lal Sohanra had budget of Rs 6.825 million for purchase of medicines during 2011-15 and was empowered to incur expenditure of Rs 5.118 million for bulk purchase. DDO incurred expenditure of Rs 1.387 million in excess of prescribed limit (75 % of total budget of purchase of medicines) in violation of above instructions. Detail is given below:

(Amount in Rupees)

Period	Total Budget	75% Due	Expenditure Incurred	Excess Expenditure
2011-12	1,300,000	975,000	1,096,840	129,840
2012-13	1,600,000	1,200,000	1,524,066	324,066
2013-14	1,600,000	1,200,000	1,599,090	399,090
2014-15	2,325,000	1,743,750	2,277,810	534,060
Total	6,825,000	5,118,750	6,497,806	1,387,056

Audit is of the view that due to weak internal controls, expenditure was incurred in excess of prescribed limit.

Purchase of medicines in excess of prescribed limit resulted in irregular expenditure.

The matter was reported to the DCO and DDO concerned in August, 2015. DDO replied that the medicine was purchased through District Purchase Committee, at approved rates and all budget was utilized through MSD. Reply of the DDO was not accepted as compliance of above referred rule was not made.

The DAC in its meeting held in September, 2015 directed to get the expenditure regularized from the competent authority within two months. No progress was intimated till finalization of this Report.

Audit recommends regularization besides disciplinary action be initiated against the persons held responsible, under intimation to Audit.

[AIR Para: 5]

1.2.3 Internal Control Weaknesses

1.2.3.1 Loss due to non-auction of dry tree / timber / wood – Rs 24.656 million

According to Punjab Delegation of Financial Powers, 2006, Special Power to the Forest Department vide Sr. No. 3 “Power has been delegated for disposal of forest produce and to fix the term of the contract”. Moreover, according to Rule 76 (1) of the Punjab, District and TMA (Budget) Rules 2003, the departmental controlling officer, should see that all sums due to the Government are regularly recovered, checked against demand and they are paid accordingly.

District Officer (Forest) Bahawalpur had 72,966 (CFT) of saleable timber / wood during 2014-15. DDO did not make efforts to sell/auction timber / wood valuing Rs 24.656 million as a result the Government sustained substantial loss of revenue. Moreover, the timber / wood were also deteriorating with the passage of time. Detail is given below:

(Amount in Rupees)

Sr. No.	Description	Quantity of Wood (CFT)			Rate of Disposal of Wood/ CFT	Total Value / Amount of Wood
		Timber	Firewood	Total		
1	Up rooted/ removed / fallen dry trees	25,466	7,500	32,966	32,966 cft. X 350	11,538,100
2	Not removed Trees present in the forest	30,000	10,000	40,000	40,000 cft. X 350	14,000,000
Total						25,538,100
Amount deposited						881,568
Amount not recovered / loss						24,656,532

Audit is of the view that due to weak internal controls, dry wood/timber was not auctioned.

Non disposal of timber / wood resulted in loss amounting to Rs 24.656 million to the Government.

The matter was reported to the DCO and DDO concerned in July, 2015. DO (Forest) replied that advertisement for auction was made; hopefully all material would be auctioned at better rate in the next financial year. Reply of the DDO was not tenable as no concrete efforts were made. The DAC in its meeting held in September, 2015 directed to recover the stated amount at the earliest. No progress was intimated till finalization of this Report.

Audit recommends that dry wood/timber be auctioned transparently and sale proceeds be deposited into treasury, under intimation to Audit.

[AIR Paras: 7 & 9]

1.2.3.2 Loss due to non deduction of Income Tax and non payment of General Sales Tax – Rs 8.548 million

According to Finance Department letter No. SO(Tax)1-19/97 dated 19.09.1998, all purchases should be made from the firms/person registered with Sales Tax Department and against the prescribed invoices of Sales Tax showing the amount of Sales Tax and registration number of Sales Tax. Further according to the Section 153 of Income Tax Ordinance 2001, deduction of Income Tax is to be made at source @ 3.5% on supply and @ 6% on repairs and services etc.

658 schools under the administrative control of various DDOs incurred Rs 33.030 million on account of purchase of stationery and other store items from the firms which were not registered with the Sales Tax Department.

The Government sustained a loss of Rs 6.266 million because Sales Tax was not deposited in the Government treasury. Moreover, Income Tax amounting to Rs 2.281 million was also not deducted from the payments made to the suppliers as detailed below.

(Amount in Rupees)

Sr. No.	DDOs	Period	No. of School	Total Expenditure on Purchases	GST	Income Tax
1	Dy. DEO (M) Bahawalpur	2013-15	77	2,866,842	307,560	155,450
2	Dy. DEO (M) Ahmadpur East	2013-15	91	5,815,860	988,696	401,107
3	Dy. DEO (W) Ahmadpur East	2013-15	118	7,222,031	1,227,745	497,358
4	Dy. DEO (M) Hasilpur	2014-15	96	1,213,412	159,888	70,425
5	Dy. DEO (M) Yazman	2013-15	119	2,174,421	1,399,866	370,552
6	Dy. DEO (W) Yazman	2013-15	156	13,141,270	2,102,603	786,425
7	Government Boys High School (Cantt) Bahawalpur	1992-2015	1	596,660	79,965	0
Total			658	33,030,496	6,266,323	2,281,317

Audit is of the view that due to weak internal controls, purchases were made from non GST registered suppliers and Income Tax was not deducted.

Purchase of stock items from non GST registered suppliers and non deduction of Income Tax resulted in loss of Rs 8.548 million to the Government.

The matter was reported to the DCO and DDOs concerned in July, August and September, 2015. Dy. DEO (EE-M) Bahawalpur, Dy. DEO (EE-W) Ahmadpur East, Dy. DEO (EE-M) Yazman and Dy. DEO (EE-W) Yazman replied that according to the Finance Department's letter No. IT (FD) 3-13/2002 dated 29.01.2005, SMC funds were not auditable. Replies of the DDOs were not tenable as the Auditor General has full powers to inspect the accounts where public money was being spent. Dy. DEO (EE-M) Ahmadpur East replied that purchases were made from GST registered suppliers. Dy. DEO (EE-M) Hasilpur replied that a committee had been constituted to investigate the matter. The Principal of Government Boys High School Cantt Bahawalpur replied that concerned firms have been directed to provide proof of GST deposit. The DAC in its meeting held in September, 2015 directed to get the irregularity condoned

from the competent authority and recover the loss at the earliest. Dy. DEO (EE-M) Hasilpur was directed to enquire the matter and submit report within a week. No progress was intimated till finalization of this Report.

Audit recommends recovery of the Government taxes amounting to Rs 8.548 million be effected besides taking necessary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 2, 4, 11, 8, 15, 14 & 5]

1.2.3.3 Loss due to unauthorized payment of Conveyance Allowance and Health Sector Reforms Allowance – Rs 8.258 million

According to Rule 1.15 of the Punjab Travelling Allowance Rules 1976 and the Government of the Punjab Education Department (School Wing) letter No. So (S-III) 1-2-16/2007 dated 24.09.2007, Conveyance/Mobility Allowance is not admissible during the period of leave of any kind or vacations. Moreover, according to the Government of the Punjab, Health Department's letter No. PMU/PHSRP/G.1-06/61 dated 16.03.2007; Punjab Health Sector Reforms Program Allowance is not admissible during any kind of leave except casual leave.

Six (6) DDOs working under the control of EDO (Education) Bahawalpur paid Conveyance Allowance amounting to Rs 7.147 million to 2,808 teachers who availed summer or winter vacations during 2007-15. Similarly four (04) DDOs of Health Department paid Conveyance Allowance and Health Sector Reforms Allowance to forty eight (48) officers / officials during the period of leave. Detail is given below:

(Amount in Rupees)

Sr. No	DDOs	No. of Employees	Period	C.A / HSRA paid during the period of leave	C.A paid during Summer / Winter Vacation
1	Dy. DEOM) Bahawalpur	350	2013-15	0	1,112,114
2	Dy. DEO (M) Ahmadpur East	580	2013-15	0	1,742,565
3	Dy. DEO (W) Ahmadpur East	810	2013-15	0	2,141,047

Sr. No	DDOs	No. of Employees	Period	C.A / HSRA paid during the period of leave	C.A paid during Summer / Winter Vacation
4	Dy. DEO(M) Hasilpur	428	2013-15	0	800,698
5	Dy. DEO(M) Yazman	604	2013-15	0	1,155,756
6	Government Boys High School (Cantt) BWP	36	2007-15	0	195,404
7	RHC Lal Sohanra	7	2010-15	209,861	0
8	RHC Khanqah	27	2013-15	145,119	0
9	THQ Khairpur Tamewali	7	2013-15	310,150	0
10	THQ Yazman	7	2013-15	445,323	0
Total		2856		1,110,453	7,147,584

Audit is of the view that due to weak internal controls, Conveyance Allowance and PHSRA were paid during the period of leave / vacation.

Payment of inadmissible allowances during the period of leave / vacation resulted in loss of Rs 8.258 million to the Government.

The matter was reported to the DCO and DDOs concerned in July, August and September, 2015. Senior Medical Officer of RHC Lal Sohanra replied that as per instruction of Punjab Health Department no allowance would be deducted from pay of charge nurse when they availed leave beyond period of 4 months. The reply of department was not tenable as no instruction was shown to Audit at time of DAC. Medical Superintendent of THQ Hospital Khairpur Tamewali replied that progress would be shown to Audit upon completion of an enquiry by EDO (Health) Bahawalpur. All remaining DDOs replied that the recovery process had been initiated and progress would be shown. The DAC in its meeting held in September, 2015 directed to recover the stated amount at the earliest. No progress was intimated till finalization of this Report.

Audit recommends that recovery of Rs 8.258 million be effected besides initiating disciplinary proceedings against the person(s), under intimation to Audit.

[AIR Paras: 3, 1, 1, 1, 1, 1, 6, 1, 19 & 2]

1.2.3.4 Loss due to excessive measurements of work done – Rs 5.784 million

According to terms and condition No. 70 of the standard tender form of the Government of the Punjab, Works and Services Department, issued by District Officer Buildings Bahawalpur, “work will be executed strictly according to the scope and the provision of technically sanctioned estimate. Items of work executed in violation of the provision of the sanctioned estimate in respect of location, scope specification, quantities and the rates would not be entered nor paid by field formation.

District Officer (Buildings) Bahawalpur made payment of brick work in excessive quantities due to taking excess size of bricks than the size of bricks reported in the laboratory test reports. The thickness of wall was taken 9” and 4.5” (in the measurement books) instead of 8.4” and 4.1”. Similarly thickness of other walls was also over calculated. Over calculation of thickness of walls resulted into excessive measurements and payments of work done. The situation resulted into over payment of Rs 5.784 million. **(Annex-D)**

Audit is of the view that due to weak internal controls, work done was excessively measured and paid.

Excessive measurements of work done and payments thereof resulted in loss to the Government amounting to Rs 5.784 million.

The matter was reported to the DCO and DDO concerned in September, 2015. DDO replied that when the defect came into his notice, the bricks were not used in the ongoing schemes and were returned and new bricks as per specifications were used. Reply was not tenable as no record was produced in support of reply. The DAC in its meeting held in September, 2015 directed for inquiring the matter by EDO (W&S) and DO (Planning). No progress was intimated till finalization of the Report.

Audit recommends early finalization of Inquiry proceedings besides recovering the amount of Rs 5.784 million and initiating disciplinary proceedings against the persons at fault, under intimation to Audit.

[AIR Para: 16]

1.2.3.5 Loss due to payment of quantities in excess of T.S – Rs 3.869 million

According to the Government of the Punjab (C&W) Department Lahore letter No. SOR- (I &W) 1-42 (Misc.) dated 30-07-1997; and as per the terms and conditions of the work order, the work shall be executed strictly in according to scope and provision of the technically sanctioned estimates. Items of work executed in violation of the provision of the sanctioned estimate will not be entertained.

Two DDOs working under the control of the EDO (W&S) Bahawalpur over paid an amount of Rs 3.869 million against eight (08) development schemes during 2014-15, where the quantities paid were in excess of T.S estimates. **(Annex-E)**

(Amount in Rupees)			
Sr. No.	DDOs	No. of Schemes	Amount
1	DO (Buildings) Bahawalpur	4	2,810,507
2	DO (Roads) Bahawalpur	4	1,058,142
Total		8	3,868,649

Audit is of the view that due to weak internal controls, payment of excess quantities of work was allowed to contractors.

Excessive payments resulted in loss to the Government amounting to Rs 3.869 million.

The matter was reported to the DCO and DDOs concerned in September, 2015. DO (Buildings) replied that the excessive quantity of work was done as per site requirement and revised estimates were under process. Reply of the DDO was not tenable as payment in excess of T.S could not be made. DO (Roads) stated that the payments were not made in excess of T.S. Reply of the DO (Roads) was not acceptable as payment in excess of T.S was observed during verification of record as well. The DAC in its meeting held in September, 2015 directed the DO (Buildings) to get the irregularity condoned from the competent authority and the DO (Roads) was asked to recover the amount and deposit into treasury. No progress was intimated till finalization of this Report.

Audit recommends regularization and recovery amounting to Rs 3.869 million besides fixing of responsibility on the persons at fault, under intimation to Audit.

[AIR Paras: 9 & 3]

1.2.3.6 Non-credit of unclaimed security deposits – Rs 3.814 million

According to Rule 12.7 of PFR Vol-I and Article 127 of Accounts Code Vol-II, security deposits unclaimed for more than 3 years should be credited into Government's revenue.

District Officer (Roads) Bahawalpur did not credit security deposits of Rs 3.814 million that remained unclaimed for more than three years.

Audit is of the view that due to weak internal controls, unclaimed security deposits of the contractors were not credited into the Government's revenue.

Non-crediting of unclaimed security deposits resulted in loss of revenue amounting to Rs 3.814 million.

The matter was reported to the DCO and DDO concerned in September, 2015. DDO replied that the security deposits were the claims of contractors

concerned and cannot be credited to revenues. Reply was not tenable as rules were to be followed in letter in spirit. The DAC in its meeting held in September, 2015 directed for the compliance of audit directives. No progress was intimated till finalization of this Report.

Audit recommends crediting the un-claimed security deposits into the Government treasury besides fixing of responsibility against the concerned, under intimation to Audit.

[AIR Para: 23]

1.2.3.7 Loss due to non recovery of penal rent from unauthorized occupants of Government residences – Rs 2.687 million

According to the Government of the Punjab, Finance Department letter No. FD (M.1)1-15/82-P-1 dated 15.01.2000 and House Allotment Policy at District level, penal rent @ 60% of basic pay shall be charged from unauthorized and illegal occupants of Government residences.

Medical Superintendent of THQ Hospital Yazman and SMO of RHC Lal Sohanra did not get vacated residences from three (03) officials after their transfer beyond the period of two months. Furthermore penal rent amounting to Rs 2.687 million was not got recovered on account of illegal retention. Detail is given below:

(Amount in Rupees)

Sr. No.	DDOs	No. of Persons	Period	Amount
1	THQ Hospital Yazman	02	2001-15	2,490,198
2	RHC Lal Sohanra	01	2011-15	196,920
Total		03		2,687,118

Audit is of the view that due to weak internal controls, penal rent was not recovered from unauthorized occupants of the Government buildings.

Non recovery of penal rent resulted in loss to the Government exchequer amounting to Rs 2.687 million.

The matter was reported to the DCO and DDOs concerned during August and September, 2015. DDOs replied that the recovery notices have been issued to the concerned officers / officials. The DAC in its meeting held in September, 2015 directed to recover the amount from the concerned. No progress was intimated till finalization of this Report.

Audit recommends to effect recovery of Rs 2.687 million besides initiating disciplinary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 8 & 7]

1.2.3.8 Loss due to unauthorized payment of Health Sector Reforms Allowance – Rs 2.289 million

According to the Government of the Punjab, Health Department's letter No.PMU/PHSRP/G.1-06/61 dated 16.03.2007," Punjab Health Sector Reforms Program Allowance (PHSRPA) is not admissible during any kind of leave except casual leave. Moreover, the said allowance is not admissible to the officials on general duty. Furthermore according to the Government of the Punjab, Health Department letter No. PO (P&E-1) 10-113/2004 (v) dated 22.11.2006; "HSRA @ 30% of Basic Pay is admissible for nursing, paramedical and allied staff at BHUs and RHCs only. Such allowance is not admissible at THQs and DHQs".

In violation of above rules, various DDOs working under the control of EDO (Health) paid Health Sector Reforms Allowance amounting to Rs 319,500 to five (05) employees who were working at THQ Hospital and were not entitled to HSRA. Furthermore HSRA amounting to Rs 1.969 million was paid to sixty (60) employees during period of leave and / or performing general duties at other offices. Detail is given below:

(Amount in Rupees)

Sr. No	DDOs	No. of Employee	Period	Particulars	Amount
1	EDO (Health) BWP	08	2014-15	Leave Period	48,000
2	DO (Health) Bahawalpur	40	2014-15	General Duty	782,364
3	SMO RHC Lal Sohanra	01	2013-15	General Duty	51,603
4	SMO Khanqah Sharif	06	2011-15	Leave Period/General Duty	1,087,622
5	MS THQ Yazman	05	2012-15	Not admissible at THQ	319,500
Total		60			2,289,089

Audit is of the view that due to weak internal controls, HSRA was paid during the period of leaves and on general duty.

Payment of HSRA during inadmissible period/stations resulted in loss amounting to Rs 2.289 million.

The matter was reported to the DCO and DDOs concerned in July, August and September, 2015. DO (Health) replied that the persons were working in the offices of the Commissioner and DCO Bahawalpur due to shortage of staff in those offices. SMO of RHC Lal Sohanra stated that the EDO (Health) and DO (Health) had deputed those persons at other stations temporarily. SMO of RHC Khanqah Sharif replied that the persons were deputed on general duty occasionally and payment of HSRA was admissible during that period. Medical Superintendent of THQ Hospital Yazman stated that higher authorities had been requested to clarify the matter that payment of HSRA was admissible to the doctors performing at general duty or not and change forms of remaining staff had been sent to the DAO. Reply was not tenable as HSRA was not admissible at other than the specified stations. The DAC in its meeting held in September, 2015 directed to recover the stated amount at the earliest. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 2.289 million from the concerned besides initiating disciplinary proceedings against the person(s) held responsible, under intimation to Audit.

[AIR Paras: 3, 3, 2, 14 & 5]

1.2.3.9 Loss due to non occupation of designated residences – Rs 2.244 million

According to the Finance Department's letter No. FD-(M-I)1-15/82-P-I dated 15-01-2000, the designated residence must be allotted to the employees concerned and payment of House Rent and Conveyance Allowances are not admissible to the officials residing in the houses available within office premises.

Various DDOs working under the control of EDO (Health) and EDO (W&S) did not allot twenty (20) designated residences to the officers / officials concerned and residences were kept vacant. As a result, the Government sustained a loss of Rs 2.244 million due to non recovery of HRA, M&R charges and payment of Conveyance Allowance to those staff members. Detail is given in **Annex-F** and summarized below:

(Amount in Rupees)

Sr. No.	DDOs	No. of Residences	Period	Amount
1	RHC Lal Sohanra	09	2010-15	844,920
2	THQ Hospital Yazman	07	2012-15	1,065,564
3	DO (Buildings) Bahawalpur	04	2014-15	333,780
Total		20		2,244,264

Audit is of the view that due to weak internal controls, the Government residences were not allotted to relevant staff and were kept un-occupied.

Non allotment/occupation of designated Government residences resulted in loss to the Government amounting to Rs 2.244 million.

The matter was reported to the DCO and DDOs concerned in August and September, 2015. DDOs replied that the residencies were in poor condition and could not be used. DO (Buildings) also stated that designated residence of Dy. DO (Buildings) Ahmadpur East had been occupied by the Civil Judge and residence of Dy. DO (Buildings) Hasilpur could not be occupied as charge of that Tehsil was being looked after by the Dy. DO (Buildings) of other Tehsil. Replies

of DDOs were not tenable as the buildings were not declared condemned and the residence of Ahmadpur East was not got vacated from the unauthorized occupant, however reply to the extent of Dy. DO (Building) Hasilpur was accepted. The DAC in its meeting held in September, 2015 directed to recover the loss within a month. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 2.244 million besides fixing of responsibility against the person(s) at fault, under intimation to audit.

[AIR Paras: 7, 8 & 8]

1.2.3.10 Loss due to shortage of stock – Rs 1.905 million

According to Rule 15.1 of PFR Vol-I, the departmental officers entrusted with the care, use or consumption of stores are responsible for maintaining correct record and preparing correct returns in respect of the stores entrusted to them. They are also responsible for keeping them in proper custody.

Medical Superintendent of THQ Hospital Khairpur Tamewali purchased medicine, surf, finis, acid and other general store/stock items of Rs 562,199 during 2012-15. The items were neither entered into relevant stock registers nor were physically available at the time of audit. Similarly, medicine and some surgical items valuing Rs 1,342,802 were found short during a physical verification activity carried out by the Audit Officer. The situation indicated that financial resources amounting to Rs 1.905 million were wasted. Detail is given below:

(Amount in Rupees)		
Sr. No.	Items	Amount
1	Surf, finis, acid and other general store items	562,199
2	Drugs, medicine and surgical items	1,342,802
Total		1,905,001

Audit is of the view that due to weak internal controls and negligence of the management, stock was found short.

Shortage of consumable stores resulted in loss of Rs 1.905 million to the Government.

The matter was reported to the DCO and DDO concerned during September, 2015. Medical Superintendent of THQ Hospital Khairpur Tamewali replied that the EDO (Health) had constituted an inquiry committee to investigate the matter. The DAC in its meeting held in September, 2015 directed to recover the loss within a month. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 1.905 million be effected besides initiating disciplinary action against the person(s) at fault, under intimation to Audit.

[AIR Paras: 11 & 21]

1.2.3.11 Loss due to unauthorized use of air conditioners and excessive use of electricity – Rs 1.673 million

According to Government of the Punjab, Finance Department's letter No. Exp (G) 1-11/98 dated 13.06.1998; air conditioners shall be withdrawn from the rooms/offices of all Government officers who are not entitled to this facility. Moreover, the Government of Punjab has also issued austerity measures vide letter No. FD (Goods) 44-4/2010 dated 09.08.2010 regarding economical use of electricity.

Medical Superintendent of THQ Hospital Khairpur Tamewali allowed installation and use of air conditioners in eight (08) rooms of doctors and para medical staff which did not had scale 19 or above. Unauthorized use of air

conditioners resulted in excessive consumption of electricity and loss of Rs 1.673 million to the Government. (**Annex-G**)

Audit is of the view that due to weak internal controls, use of air conditioners was allowed to unauthorized persons.

Unauthorized use of air conditioners resulted in excessive electricity bills and loss of Rs 1.673 million to the Government.

The matter was reported to the DCO and DDO concerned in September, 2015. DDO replied that ACs were installed on the verbal direction of EDO (Health) and not on the request of employees. Reply was not tenable as rules were to be followed in letter and spirit. The DAC in its meeting held in September, 2015 directed for the recovery of the amount from the officers/officials concerned. No progress was intimated till finalization of this Report.

Audit recommends that unauthorized usage of Air Conditioners be stopped immediately and recovery of Rs 1.673 million, besides fixing of responsibility against the persons at fault, under intimation to audit.

[AIR Para: 8]

1.2.3.12 Loss due to payment of pay & allowances after transfer of the employees – Rs 1.589 million

According to Rule 2.31 of PFR Vol-I, drawer of bill for pay, allowance, contingent and other expenses will be held responsible for any over charges, frauds and misappropriations.

Following three doctors working at THQ Hospital Khairpur Tamewali were transferred to other hospitals during July 2014. DDO did not take action to get their pay stopped from the DAO Bahawalpur; as a result they received salary

amounting to Rs 1.589 million after their transfer to other stations. Detail is given below:

(Amount in Rupees)

Sr. No	Particulars	Office order No. and date of transfer	Salary taken up to	Salary per month	Total over payment
1	Medical Superintendent	4390-4400 dated 14.07.2014	06/2015	95,692	1,119,703
2	Medical Officer		08/2014	174,995	349,990
3			06/2015 (HSRA)	12,000	120,000
Total					1,589,693

Audit is of the view that due to weak internal controls and negligence of the management, salary was paid after transfer of employees.

Payment of salary amounting to Rs 1.589 million after transfer of employees resulted in unauthorized payment of pay and allowances.

The matter was reported to the DCO and DDO concerned in November, 2015. DDO replied that recovery notices had been issued to persons concerned. The DAC in its meeting held in November, 2015 directed to effect recovery of stated amount within a month. No progress was intimated till finalization of this Report.

Audit recommends recovery amounting to Rs1.589 million at the earliest, under intimation to Audit.

[AIR Para: 39]

1.2.3.13 Purchase of POL at higher rates than the rates fixed by OGRA – Rs 1.478 million

According to the Government policy displayed at the website of OGRA “Petroleum prices have been deregulated by the Federal Government since June 1, 2011. The oil marketing companies have been authorized to notify petroleum

products prices as per the Government approved formula. The below mentioned retail prices have been provided by oil marketing companies and are being published for the information of the consumers.”

Various DDOs of various departments purchased 504,707 liters of petrol and diesel on higher rates than the rates fixed by the Oil & Gas Regulatory Authority (OGRA) from time to time, as detailed below:

(Amount in Rupees)

Sr. No.	DDOs	Period	Quantity of POL (Liters)	Loss
1	DCO Bahawalpur	2014-15	67,520	215,621
2	DO(Forest) Bahawalpur	2014-15	11,015	34,352
3	RHC Khanqah Sharif	2014-15	21,689	48,062
4	THQ Yazman	2012-15	141,041	387,762
5	THQ Khairpur Tamewali	2013-15	203,120	660,138
6	DO (Health) Bahawalpur	2014-15	60,322	132,725
Total			504,707	1,478,660

Audit is of the view that due to weak financial controls, POL was purchased at higher rates than the rates fixed by OGRA.

Purchase and consumption of POL at higher rates than the rates fixed by OGRA resulted in loss of Rs 1.478 million.

The matter was reported to the DCO and DDOs concerned in July, August and September, 2015. The DCO, SMO RHC Khanqah Sharif and MS THQ Hospital Yazman replied that POL purchases were at prevailing market rate and no excess payment was made. DO (Forest) replied that rates were charged by the supplier after including his profit margin. MS THQ Hospital Khairpur Tamewali replied that progress would be shown to Audit upon completion of an enquiry by EDO (Health) Bahawalpur. Reply was not tenable as excess rates were charged. The DAC in its meeting held in September, 2015 directed the DDOs to recover the overpaid amount within fifteen days. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 1.478 million from the concerned besides initiating disciplinary proceedings against the person(s) held responsible, under intimation to Audit.

[AIR Paras: 12, 6, 18, 18, 37 & 11]

1.2.3.14 Loss due to non finalization of forest offence cases – Rs 1.359 million

According to Rule 82 of the Forest Act, 1927 “all money payable to the Government under this Act, or under any rule made under this Act, or on account of price of any forest – produced, or of expenses incurred in the execution Act in respect of such produced, may, if not paid, be recovered under the law for the time being enforced as if it were an arrear of land –revenue.”

District Officer (Forest) Bahawalpur had registered 237 Forest Offence Cases during 2011-15 which were pending in the Court of Law and not yet finalized. DDO did not take appropriate action to get the cases finalized at earliest. As a result, revenue amounting to Rs1.359 million could not be realized. Detail is given below:

(Amount in Rupees)			
Sr. No.	Period	Number of Cases	Amount
1	2011-12	38	347,151
2	2012-13	72	376,240
3	2013-14	67	678,010
4	2014-15	60	777,480
Total		237	2,178,881
Amount Recovered			820,000
Balance			1,358,881

Audit is of the view that due to weak internal controls and negligence of the management, forest offence cases were not finalized.

Non finalization of forest offence cases resulted in non realization of the Government revenue amounting to Rs 1.359 million.

The matter was reported to the DCO and DDO concerned in November, 2015. DDO replied that all cases were being properly persuaded in relevant Courts of Law and efforts are being made for early disposal of the cases. Amount of Rs 820,000 had already been realized which can be verified at any time. The DAC in its meeting held in November, 2015 directed to effect recovery of balance amount of Rs 1.359 million. No progress was intimated till finalization of this Report.

Audit recommends getting the forest offence cases finalized besides effecting recovery of Rs 1.359 million at the earliest, under intimation to Audit.

[AIR Para: 4]

1.2.3.15 Double benefit on advance increments of B.Ed. and M.A / M.Sc – Rs 1.160 million

According to judgment of the Supreme Court of Pakistan CPLA No.3329-3235-L/2002 announced on 11.4.2003 and clarification issued by Government of the Punjab, Finance Department Vide letter No. FD-PR/21-3/2004 dated 05.11.04, elementary school teachers drawing pay in BS-14 are not entitled to advance increments of B.Ed. and M.A. Overpayment prior to 23.09.2013 was waived off being cut off date for those middle school teachers, but over paid amount w.e.f. 24.09.2013 was to be recovered in easy installments besides re-fixing their pay as per the Finance Department's letter No. FD-PR-21-30/2013 dated 23.09.2013.

Three Deputy District Education Officers and Head Masters of two schools under the control of EDO (Education) Bahawalpur allowed thirty nine (39) Elementary School Teachers (EST) and Senior Vernacular (SV) teachers to draw advance increments on acquiring qualifications of B.Ed and M.A / M.Sc. The advance increments were not admissible to these employees as they had

already availed benefit of higher grade (BPS-14) on acquiring degrees of B.A/B.Sc. Increments of other qualifications i.e. B.Ed, M.A/M.Sc was disallowed w.e.f 24.09.2013. Moreover, the pay of those employees neither got re-fixed nor overpaid amount was recovered violating the judgment of the Honorable Supreme Court of Pakistan dated 11.4.2003 and the Finance Department, Government of the Punjab letter dated 23.09.2013. Detail is given below:

(Amount in Rupees)

Sr. No.	DDOs	No. Of Teachers	Period	Amount
1	Dy. DEO (EE-M) Bahawalpur	9	24.09.2013 to 30.06.2015	174,414
2	Dy. DEO (EE-M) Ahmadpur East	14		174,414
3	Dy. DEO (EE-W) Yazman	7		220,028
4	Government. Boys High School Chak No. 36/DNB Yazman	5		50,960
5	Government Boys High School (Cantt) Bahawalpur	4		539,716
Total		39		1,159,532

Audit is of the view that due to weak internal controls, advance increments were granted to unauthorized persons.

Unauthorized grant of advance increments resulted in loss of Rs 1.160 million.

The matter was reported to the DCO and DDOs concerned in July, August and September, 2015. Dy. DEO (EE-M) Bahawalpur, Dy. DEO (EE-M) Ahmadpur East, Dy. DEO (EE-W) Yazman and Principal Government Boys High School, Cantt Bahawalpur replied that the letters had been written to District Accounts Office Bahawalpur for re-fixation of pay of the concerned teachers w.e.f 23.09.2014. Principal Government Model Higher Secondary School Chak No.36/DNB replied that increment was awarded to teachers by the order of DEO (EE-M) Bahawalpur, who was the competent authority, therefore no irregularity occurred. Reply was not tenable as advance increments were

disallowed w.e.f. 23.09.2013. DAC in its meeting held in September, 2015 directed to recover the stated amount at the earliest. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 1.160 million from the concerned besides initiating disciplinary proceedings against the person(s), under intimation to Audit.

[AIR Paras: 7, 6, 1, 4 & 2]

1.2.3.16 Loss due to utilization of funds through fictitious bills – Rs 1.135 million

According to Rule 2.33 of the Punjab Financial Rules Vol-I, every Government servant should realize fully and clearly that he will be held personally responsible for any loss sustained by the Government through fraud or negligence on his part.

DO (Health) incurred expenditure of Rs 241,248 on account of contingent expenditure during 2014-15. The expenditure was not justified as serial numbers of invoices contradict with dates of bills i.e. bills No.112 and 125 were issued by the supplier on 23.01.2015 and 21.03.2015 respectively, therefore bill No.113 amounting to Rs 14,652 could not be issued on 30.12.2014. The situation indicated that either bills No.112 and 125 or the bill having serial No.113 was incorrect / fake. Similar situation was also observed in many bills amounting to Rs 894,704 processed /cleared by other DDOs. Detail is given below:

(Amount in Rupees)

Sr. No.	DDOs	Amount
1	DO (Health) Bahawalpur	241,248
2	RHC Khanqah Sharif	685,320
3	DO (Roads) Bahawalpur	209,384
Total		1,135,952

Audit is of the view that due to weak financial controls, the Government money was suspected to be misappropriated.

Suspected misappropriation of funds resulted in loss amounting to Rs 1.135 million.

The matter was reported to the DCO and DDOs concerned during August and September 2015. DO (Health) replied that the suppliers use multiple bill books simultaneously, hence the sequence of bills contradict with dates of different bills. SMO of RHC Khanqah Sharif stated that the procurement was made as per rules, which may be verified from the record. DO (Roads) stated that sequence of bill numbers was disturbed due to the reason that some bills were passed late by the DAO. Replies of the DDOs were not tenable as no substantiating evidence was produced in support of the reply. The DAC in its meeting held in September 2015, constituted inquiry committee to look into the matter and submit their reports within a month. No progress was intimated till finalization of this Report.

Audit recommends finalization of Inquiry, fixing of responsibility and recovery of Rs 1.135 million within a month, under intimation to Audit.

[AIR Paras: 20, 16 & 10]

1.2.3.17 Unjustified expenditure on account of Inspection Allowance paid to the AEOs - Rs 1.110 million

According to the Government of the Punjab, School Education Department's letter No. SO (ADP) MISC 409-2012 dated 29.08.2012, Inspection Allowance shall be payable on the basis of at least inspections of 50 schools in a month. In case of less than 50 school inspections, it shall be claimed @ Rs 100 per school inspection. AEO's having less than 50 schools shall be entitled to claim the inspection allowance up to 100 % inspections. In case of less than

100% school inspection, it shall be claimed @ Rs 100 per school inspection. Moreover, according to the instructions issued by the Government of the Punjab, Education Department Lahore, SMC account should be checked, verified 100% by the AEO and 50% by the Deputy District Education Officer every year.

Various DDOs working under the control of EDO (Education) Bahawalpur incurred expenditure of Rs 1.110 million on account of Inspection Allowance @ Rs10,000 per month. The payment was made to sixteen (16) Assistant Education Officers (AEOs) for conducting inspection of all primary / elementary schools under their jurisdiction. Out of Rs 1.110 million, the expenditure of Rs 265,000 was not justified as the schools remained closed during summer vacations and appropriate record (i.e. form 6 showing approval incurring expenditure out of SMC grants, verification / signatures on attendance registers etc.) for expenditure amounting to Rs 845,000 was not available to confirm that inspection of 100% schools of the areas was carried out in each month. **(Annex – H)**

(Amount in Rupees)

Sr. No.	DDOs	Period	No. of AEO's	Inspection Allowance paid during		Total Amount
				Summer Vacations	in remaining months	
1	Dy. DEO (EE-M) Ahmadpur East	April, 2015 to June, 2015 (3 Months)	9	90,000	180,000	270,000
2	Dy. DEO (EE-W) Ahmadpur East	July, 2014 to June, 2015 (12 Months)	7	175000	665000	840,000
Total			16	265,000	845,000	1,110,000

Audit is of the view that due to weak financial controls, Inspection Allowance was granted during vacation and/or without conducting Inspection of 100% schools.

Grant of Inspection Allowance during summer vacation and without conducting inspection of 100% schools resulted in loss of Rs 1.110 million.

The matter was reported to the DCO and DDOs concerned during September, 2015. Dy. DEO (EE-M) Ahmadpur East replied that no condition of 100% school visits had been imposed for payment of said allowance, whereas the Dy. DEO (EE-W) stated that school log books, approved tour programs & minutes of monthly meetings convened under the DCO chairmanship show that 100% schools had been visited by AEOs. Replies of DDOs were not tenable as the schools remained closed during summer vacation and no substantiating evidence was produced in support of the replies for remaining periods as well. The DAC in its meeting held in September, 2015 directed to recover the amount and deposit into treasury within a month. No progress was intimated till finalization of this Report.

Audit recommends recovery of Rs 1.110 million besides fixing of responsibility against the person(s) at fault, under intimation to Audit.

[AIR Paras: 8 & 3]

ANNEX

Annex-A

Part-I

**Memorandum for Departmental Accounts Committee Paras Pertaining to
Current Audit Year 2015-16**

(Rupees in Million)

DDOs	Sr. No.	Para No.	Audit Observation	Amount
DCO Bahawalpur	1	1	Irregular Expenditure on Purchase of Durable Goods	0.893
	2	2	Excess / Double payment on account of Telephone bills	0.064
	3	10	Irregular Expenditure due to non-observance of Austerity Measures	6.807
	4	11	Unjustified expenditure on POL amounting	2.293
	5	16	Misappropriation on account of tentage	0.350
	6	18	Misappropriation	0.528
	7	19	Loss to Govt. on hiring of CCTV Cameras	0.790
	8	20	Irregular expenditure and unjustified expenditure due to over and above than entitlement	0.690
	9	22	Doubtful Expenditure on account of Misc. items	0.233
	10	24	Improper Maintenance of Record of R& M of vehicles and Machinery	2.127
EDO (F&P) BWP	11	12	Irregular Release of Funds for Repair of Buildings	32.459
District Officer (Planning) Bahawalpur	12	1	Doubtful Expenditure on Repair of Machinery, I.T Equipment & Furniture	0.222
	13	2	Doubtful Expenditure on Repair of Vehicle	0.105
	14	5	Profigate / Extravagant / Fictitious Expenditure on POL	0.776
	15	8	Doubtful Expenditure on Stationery and Printing Items	0.406
District Officer (Forest) Bahawalpur	16	2	Unauthorized Expenditure on Danish Public School	0.288
	17	5	Unauthorized Expenditure on House Rent Allowance and Non Recovery of Repair and Maintenance Charges	0.175
District Officer (Live)	18	3	Unjustified consumption of POL	0.035
	19	4	Non accountal of stock	0.054

DDOs	Sr. No.	Para No.	Audit Observation	Amount
Stock) Bahawalpur	20	6	Embezzlement in vaccination due to non accountal	0.200
	21	7	Loss to government due to showing excess distribution of vaccine as per actual	0.289
	22	8	Loss to govt. Due to purchase of medicine on higher rates	0.173
	23	12	Unjustified issuance of medicines costing	0.298
	24	13	Recovery due to late delivery	0.032
	25	14	Less recovery of vaccine charges from the field offices	0.241
	26	17	Loss to government due to mismanagement of department	0.192
	27	18	Misappropriation in issuance of medicines costing	0.230
District Officer (OFWM) Bahawalpur	28	7	Wastage of Govt. funds due to Non Release of 2nd Installment	10.962
	29	15	Non Release of Funds of Completed Water Courses	15.675
Dy. District Officer (Agriculture) Ahmadpur East	30	4	Lapsed of Budget	1.968
	31	5	Unauthorized payment of pay and allowances	0.155
	32	6	Irregular Award of Annual Increment Recovery	0.026
	33	8	Excess payment of pay and allowance after regularization	0.037
Medical Social Officer (DHQ) BVH Bahawalpur	34	2	Non Maintenance of Schedule of Payments	7.186
EDO (Education) Bahawalpur	35	1	Loss to Govt. due to unjustified purchase at higher rates.	123.496
	36	2	Un justified purchases and transfer of funds on account of C.C TV camera	3.200
	37	7	Unjustified/ irregular expenditure due to splitting amount	0.286
Dy. DEO (EE-M) Bahawalpur	38	4	Irregular expenditure on pay and allowances due to appointment below prescribed qualification	1.916
	39	5	Non deduction of half pay and conveyance allowance from the pay of teachers on leaves ex. Pakistan.	0.130

DDOs	Sr. No.	Para No.	Audit Observation	Amount
	40	6	Irregular payment of pay to untrained teacher and excess drawl of pay recovery	0.222
	41	8	Irregular grant of advance increments to PTC teachers	0.218
	42	10	Irregular expenditure on pay and allowances due to miss-match / erratic posting	0.368
	43	11	Non-payment of pension contribution. Recovery	4.413
	44	12	Non performing of supervisory duties regarding SMC by the AEO's and deputy district education officer	0
	45	13	Non-conduction of internal audit	0
Dy. DEO (EE-M) Ahmadpur East	46	2	Un-authorized drawl of SSB allowance on regularization	0.141
	47	5	Irregular expenditure due to appointment below prescribed qualification	1.916
	48	7	Irregular grant of advance increment to PTC teachers	0.218
	49	10	Irregular expenditure on account of repair and maintenance without observing procurement rules, and financial guidelines	2.975
	50	11	Loss to Govt. due to misappropriation	0.065
	51	12	Loss to Govt. due to theft of 25 KV Transformer	0.100
	52	14	Recovery of L.D charges	0.076
Dy. DEO (EE-W) Ahmadpur East	53	2	Un-authorized drawl of SSB by Class-IV & by the PST teachers on regularization	0.366
	54	5	Irregular award of advance increments to elementary school teachers recovery	0.303
	55	6	Un-authorized drawl of advance increment to PTC teachers	0.054
	56	7	Irregular drawl of integrated allowance	0
	57	8	Non-deposit of fines imposed to school teachers due to absent from duty	0.014
	58	12	Un-authorized/ irregular increase in non-salary budget	608.500
Dy. DEO (EE-M) Hasilpur	59	2	Loss to Govt. Treasury due to Payment of Conveyance Allowance during Leave Periods, Recovery	0.077
	60	4	Loss to Govt. Treasury due to Poor Decision	1.729

DDOs	Sr. No.	Para No.	Audit Observation	Amount
			Making,	
	61	6	Loss to Govt. Treasury due to Un-Justified Expenditure regarding Repair of School Buildings,	1.267
	62	7	Misappropriation of Govt. Money due to Unnecessary White Washing, Painting & Coloring of School Buildings,.	0.999
	63	9	Misappropriation of Funds through Fictitious Billing,	0.050
	64	11	Illogical Higher / Further Qualifications and Doubtful Drawl of Qualification Allowance	0.408
	65	14	Irregular Drawl of "Petrol & Car Allowance" by the AEOs,	0.030
Dy. DEO (EE-M) Yazman	66	2	Negligence of the department due to non-deduction advance increment to F.A 3rd division PTC Teacher recovery of	0.228
	67	4	Irregular award of BS-14 to Mr. Javid Rizvi (AT)	0.384
	68	6	Irregular payment to teachers	10.637
	69	8	Unjustified payment of due to awarding of two advance increment on F.A 2nd division	0.086
	70	9	Embezzlement in SMC funds	0.050
	71	13	Non utilization of SMC Grant amounting to	2.954
Dy. DEO (EE-W) Yazman	72	2	Irregular expenditure of due to Erratic Posting.	0.723
	73	3	Payment of Conveyance allowance during leave periods / vacations.	0.067
	74	4	Irregular drawl of Dress and Washing Allowance. Recovery	0.028
	75	6	Unauthorized payment of pay and allowances during absent period	0.021
	76	7	Unauthorized drawl and retention of public money	0.189
	77	9	Overpayment due to irregular adjustment of PTC teacher as SV Teacher.	0.782
	78	12	Unauthorized drawl of pay and allowances without performing duties of the post	1.078
	79	15	Misappropriation	0.240
	80	16	Bogus expenditure on account of POL	0.041
	81	17	Irregular expenditure on purchase of Uniforms	0.038
	82	18	Doubtful payment to the EDO (Education) BWP.	0.124

DDOs	Sr. No.	Para No.	Audit Observation	Amount
Govt. Girls High School Inayti (Khiarpur Tamewali)	83	4	Loss to Govt. Treasury due to Payment of Conveyance / Mobility Allowance during Leave Periods,	0.052
	84	10	Loss to Govt. Treasury due to Payment of Pay & Allowances for Absent Periods,	0.042
Govt. Girls High School 58 / F Hasilpur	85	2	Non Availability of Service Books of Staff	24.852
	86	3	Irregular Payments of Arrears of Pay and Allowances without Additional Budget	0.317
	87	4	Excess/irregular and Unauthorized Drawl of Pay & allowances	0.182
	88	5	Irregular Expenditure due to erratic Posting	1.596
	89	8	Non Reconciliation / Verification of Expenditure and Non-availability of Schedule of Payments of	0
	90	13	Non production of vouched account & establishment record	3.387
Govt. Higher Secondary School, Chak No.36/DNB, Tehsil Yazman	91	1	Unauthorized Expenditure due to Change of Cadre without Approval of Chief Minister	0.427
	92	5	Irregular Expenditure due to Unauthorized Appointment of Staff	0
	93	9	No production of budget Statement, Voucher Bank Statement & Stock Register	0
Govt. Girls Model High School Tehsil Hasilpur	94	2	Irregular Expenditure due to Unauthorized Recruitment of Drawing Mistress (D.M)	0.568
Govt. High School Samma Satta	95	7	Government sustained a loss due to non-disposal of timber / firewood	0.120
Govt. Girls High School 36/DNB Yazman	96	4	Irregular payment of arrear of Pay and Allowances without additional budget	0.361
	97	9	Non production of Expenditure Statement	0
	98	10	Non deduction of LD Charges and payment of LD charges to DEO (Sec.)	0.034
Govt. High School (B) Cantt Bahawalpur	99	1	Payment of Conveyance allowance during winter leaves	0.252
	100	3	Un-authorized drawl of pay and allowances on regularization	0.061
	101	4	Un-authorized occupancy of Govt. building by Ngo	0.105

DDOs	Sr. No.	Para No.	Audit Observation	Amount
			Recovery of	
	102	6	Irregular purchase of Store out of NSB Budget	0.200
	103	7	Unjustified expenditure of I.T. Lab	0.100
	104	8	Irregular payment of arrears of pay and allowances without additional budget	0.827
	105	9	Purchase of store and stationery items in excess of demand	0.102
EDO(Health) Bahawalpur	106	1	Irregular expenditure on purchase of ambulance	5.362
	107	2	Over payment to employees due to absent period	0.914
	108	5	Loss to Govt. Due to irregular payment of PHSRA	0
	109	8	Unjustified payment of salary to Shumaila Ubaid SESE	0.019
	110	10	Unjustified payment to employees of due to shifting of headquarter	0.395
	111	11	Loss due to non-renewal of drug licenses	0.132
	112	13	Loss to govt. Due to purchase of fuel on higher rates, amounting to	0.025
	113	14	Unjustified expenditure of pay due to illegal issuance of drug License	0.795
	114	15	Unjustified retention of substandard medicine in the stock, amounting to	7.751
	115	17	Unjustified payment to absent employee	0.438
	116	18	Unauthorized payment of pay & allowances on bogus qualification	0.227
	117	19	Unauthorized appointment	7.388
	118	20	Doubtful receiving of medicines	5.590
	119	21	Unauthorized payment of pay & allowances of due to bogus appointments	0
	120	22	Irregular pay due to doing illegal business of sale of medicines	7.388
121	23	Loss to Government due to unauthorized up gradation in scale 12	0	
DO(Health) Bahawalpur	122	4	Un-Justified drawl of HRA & CA by the Employees at BHUs,	27.180
	123	6	Loss to Govt. due to Non Observing Austerity Measures on account of Electricity.	0
	124	9	Loss to Govt. Treasury due to Un-Justified Drawl of Conveyance Allowance,	0.160

DDOs	Sr. No.	Para No.	Audit Observation	Amount
	125	14	Loss to Govt. due to unjustified drawl of TA/DA,	0.842
	126	15	Loss to govt. Due to doubtful issuance of medicines,	0.181
	127	16	Loss to govt. Due to misappropriation of used Mobil Oil,	0.050
	128	21	Loss to Govt. Due to purchase of store items on higher rates,	0.030
	129	23	Loss to govt. Due to doubtful / un-justified raveling,	1.915
	130	24	Loss to govt. Due to non-deduction (recovery) of "health sector reform program allowance",	0.068
	131	25	Loss to Govt. due to theft of electricity by the resident	0
	132	26	Loss to Govt. due to unjustified payment of HRA & CA to LHVs at MCH center	0.099
	133	3	Drawl of Pay and Allowances due to Unauthorized Shifting of Head Quarter	0.210
SMO RHC Lal Sohanra	134	4	Appointment during ban period	2.918
	135	9	Payment of pay and allowance during absent period	0.191
	136	10	Lapsed of budget	6.878
	137	11	Non maintenance of record of repair and maintenance of machinery and equipment	0.412
	138	12	Non maintenance of record of operation theater and labour room expenditure	0.170
	139	13	Shortage of X-Ray recovery	0.176
Senior Medical Officer RHC Khanqah Sharif	140	4	Irregular Up gradation of Posts of Pharmacy Technology Resulting into Irregular Expenditure	2.167
	141	6	(A) Non deposit of X-Ray and Ultra Sound fee due to Excess Rates	31,812
			(B) Un-authorized drawl of Adhoc Relief Allowance	0.030
	142	7	Non Collection of Water Charges from the Residents of RHC	0.195
	143	8	Irregular Drawl of Pay and Allowances without Performing Duties	3.443
	144	10	Non-Submission of Purchee Fee into Govt. Treasury,	0.878
145	11	Unjustified Expenditure on Repair of Vehicle	0.292	

DDOs	Sr. No.	Para No.	Audit Observation	Amount
	146	12	Doubtful Expenditure on Repair of Machinery & Furniture	0.189
	147	13	Irregular Purchase of Different Items	0.745
	148	15	Loss to Govt. Due to Misappropriation of POL through Fake Average	0.712
	149	17	Irregular local purchase of medicine	0.121
	150	19	Non Resale of Waste of Fixer	0.069
	151	20	Misappropriation or Private Use of X-Ray Developer & Fixer	0.117
	152	21	Irregular / Doubtful Purchase of X-Ray	0.270
THQ Hospital Yazman	153	1	Loss to Govt. due to non-deduction of HRA & CA	0.656
	154	3	Non Recovery of Repair and Maintenance Charges due to allotment Over and above than entitlement	0.374
	155	4	Unauthorized drawl of pay and allowances after resignation.	0.106
	156	6	Over drawl of SHSRA and recovery thereof	0.265
	157	9	Unauthorized drawl of pay and allowances without performing duties/Ghost employees	0.952
	158	10	Unauthorized drawl of NPA and recovery thereof	0.428
	159	11	Unauthorized drawl of PCA and recovery thereof	0.095
	160	12	Irregular drawl of pay and allowances during EOL	0.381
	161	13	Non / Less Deposit of Receipt / fee	0.318
	162	15	Irregular payment of pay and allowances after transfer	0.763
	163	19	Non Deposit of Sale Proceed of Used Mobil Oil	0.111
	164	21	Irregular Purchase of Tyres	0.174
	165	22	Irregular payment of	5.408
	166	23	Purchase of Sub-Standard Medicines due to Doubtful Drug Testing Laboratory reports,	0.243
	167	24	Irregular payment of pending liabilities	0.645
168	25	Expenditure through number less bills of Suppliers	2.354	
169	26	Non Deduction of water charges from the residents of Quarters of THQ Hospital Yazman	0.027	
170	27	Doubtful Expenditure due to Non Maintenance of Record of R& M	2.480	
171	28	Irregular payment of pay and allowances after Removal from service and Over drawl of HRA.	0.520	

DDOs	Sr. No.	Para No.	Audit Observation	Amount
THQ Hospital Khairpur Tamewali	172	1	Loss to govt. Due to irregular payment of house rent allowance	0.421
	173	2	Unjustified 50% Adhoc Relief Allowance (2010) to doctors	0.295
	174	3	Loss to Govt. Due to irregular payment of conveyance allowance / house rent allowance	0.039
	175	4	Unjustified drawl of non practicing allowance	0.060
	176	5	Drawl of Pay and Allowances due to Unauthorized Shifting of Head Quarter	1.139
	177	6	Recoveries on account of absenteeism of various staff	0.495
	178	7	Loss to government due to unjustified payment on account of PHSRP allowance	0.212
	179	9	Unjustified pay due to illegal transfer/posting	1.561
	180	10	Misappropriation in repair of transport	0.145
	181	12	Unjustified expenditure due to splitting	1.405
	182	13	Unjustified drawl of practice compensatory allowance	0.037
	183	14	Miss-appropriation of stationary	2.210
	184	15	Miss-appropriation of general store items costing	0.371
	185	16	Doubtful purchase and accountal into stock register	0.174
	186	17	Misappropriation in POL of generator	0.693
	187	20	Purchases without quotation process	0.944
	188	23	Unjustified purchases of medicines through rate contract	2.693
	189	24	Loss to govt. Due to purchase of medicine on higher rates,	0.143
	190	25	Recovery due to late delivery	0.237
	191	26	Improper / non maintenance of record of LP medicine	0.974
	192	27	Non / less deposit of receipt / fee	0.105
193	28	Non deposit of MLC fee	0.213	
194	29	Irregular payment of pending liabilities	0.711	
195	30	Misappropriations of dialyzers and other related items of	0.028	
196	31	Irregular expenditure due to non observance of austerity measures	2.145	

DDOs	Sr. No.	Para No.	Audit Observation	Amount
	197	32	Doubtful consumption of medicine	1.037
	198	33	Misappropriations of on account of cycle stand fee.	0.205
	199	34	Fraudulent drawl of	0.023
	200	35	Irregular payment of arrears of electricity	0.060
	201	36	Non deposit of ambulance receipt / fee	0.264
	202	38	Non deposit of sale precede of used Mobil Oil	0.725
	203	40	Loss to Govt. Due to overpayment of salary in BS-09 instead of BS-06	0.103
	204	41	Loss to Govt. due to illegal occupation of two residences	0.119
DO (Buildings) Bahawalpur	205	1	Over payment due to non-reduction of composite rates of concrete	0.439
	206	2	Unauthorized Drawl of Drawl of Pay & Allowances	0.162
	207	3	Allotment of Work without Fund and other Codal Formalities –	74.389
	208	4	Non-imposing of Penalty for Abnormal Delay in Completion of Projects	10.647
	209	5	Irregular / Unauthorized Payment of Pay & Allowances	0.347
	210	6	Irregular Expenditure on Annual and Special Repair of Quarters	2.694
	211	7	Unauthorized expenditure on repair and maintenance of Government buildings through misclassification	21.880
	212	11	Non-Recovery of Water Charges	0.343
	213	14	Irregular Tendering and Allotment of work thereof	18.502
	214	15	Misclassification of Expenditure	2.752
	215	17	Irregular appointment and drawl of Pay and Allowances	1.319
	216	21	Unauthorized Execution of Development Schemes and Expenditure Thereof	48.141
	217	22	Loss to Government due to Laziness / Nonprofessional Approach of Management	20.775
	218	23	Non Deduction of Professional Tax	0.198
	219	24	Non Reconciliation / Contradiction between Departmental Expenditure Statement and FI Data	1.468
	220	25	Recovery due to non-use of Steel Billets of Pakistan	0.444

DDOs	Sr. No.	Para No.	Audit Observation	Amount
			Steel Mills Karachi	
	221	26	Irregular Execution of work due to Non Preparation of PC-I	104.517
	222	27	Recovery on Account of Wrong Calculation of Weight of Steel and Use of Sub Standard Steel Due to Non availability of Lab Test Reports	0.216
DO(Roads) Bahawalpur	223	1	Loss to Govt. due to Allowing Purchase of T.S.T Material from Far Quarry	0.540
	224	3	Loss to Govt. due to Payment of Excess Quantities & Excess Items to contractor against the provision of Technical Sanction Estimate,	1.061
	225	4	Irregular Late Issuance of Work Order	39.384
	226	5	Loss to Govt. due to Non-Forfeiting Earnest Money	1.227
	227	6	Loss to Govt. due to Non / Less Deductions of Dismantle Material	1.572
	228	7	Loss to Govt. due to Non Imposing Penalty to Contractors	0.348
	229	8	Loss to Govt. due to Payment of Unnecessary Development Expenditure	0.202
	230	10	Misappropriation of Funds through Fictitious Billing	0.209
	231	11	Loss to Govt. due to Purchase of Store Items on Higher Rates	0.064
	232	12	Loss to Govt. due to Purchase of Fuel on Higher Rates	0.032
	233	13	Loss to Govt. due to Doubtful / Un-Justified Travelling	1.191
	234	14	Loss to Govt. due to Misappropriation of Used Mobil Oil	0.013
	235	15	Loss to Govt. Treasury due to Misappropriation through Non-Accountal of Store Items and Non-Production of Vouched Accounts	0.535
	236	16	Loss to Govt. Treasury due to Non-Allotment of Designated Residences and Irregular Payment of Unjustified Allowances	0.475
	237	17	Loss to Govt. due to Irregular Payment on Works and Loss	125.346
	238	19	Loss to Govt. Treasury due to Non Recovery of	0.500

DDOs	Sr. No.	Para No.	Audit Observation	Amount
			Lease Rent for Approaches from Petrol Pumps	
	239	20	Loss to Govt. due to Unjustified Payment of “02% Consultancy Fee”	2.670

Part-II
[Para-1.1.3]

**Memorandum for Departmental Accounts Committee Paras not attended
in Accordance with the Directives of DAC Pertaining to Audit Year 2014-
15**

(Rupees in Million)

DDOs	Sr. No.	Para No.	Audit Observation	Amount
DCO	1	16	Loss to Government due to unjustified expenditure on repair of vehicle	429,363
	2	3	Abnormal delay in completion of development schemes due to improper financial management	144,346,000
	3	6	Unauthorized re-appropriation of funds	313,500
	4	2	Irregular expenditure on repair of vehicle	97,008
	5	3	Non maintenance of record of income	243,160
District Officer (Livestock)	6	8	Unauthorized occupation of residential quarters, recovery of penal rent	971,820
	7	13	Loss to Govt. due to purchase of medicine on higher rates from market	591,600
	8	14	Excess expenditure than sanctioned budget and non surrendering of anticipated funds	378,609
Deputy District Officer (OFWM), Bahawalpur.	9	1	Excess expenditure than sanctioned budget	68,765
	10	6	Non-utilization of budget	546,309
Executive District Officer (Education)	11	1	Unjustified expenditure due to splitting	249,931
	12	7	Supply of science items not as per specifications	595,760
	13	8	Provision of short lab material as per payment made	962,930
Principal, Govt. Girls Higher Secondary School, Uch Sharif	14	2	Unauthorized Appointment of Allowing Advance Increments to PTC Teachers	1,406,382
	15	3	Unauthorized Appointment of Allowing Advance Increments to PTC Teachers	731,72
	16	4	Resign from service without depositing one month pay	28,444
	17	5	Recovery of overpayment	78,069

DDOs	Sr. No.	Para No.	Audit Observation	Amount
	18	7	Payment of teacher from the date of joining instead from medical	67,322
	19	8	Irregular payment to teachers	547,906
	20	10	Misappropriation	122,419
	21	12	Irregular appointment of drawing mistress, irregular expenditure	1,397,028
Senior Headmistress, Govt. Girls High School Ahmadpur East.	22	3	Irregular payments of arrears of the pay and allowances without additional budget and misclassification	614,716
	23	5	Loss to Govt. due to change of cadre and excess payment of pay and allowances	1,648,080
	24	6	Unauthorized Appointment of Allowing Advance Increments to PTC Teachers	1,010,544
	25	10	Irregular purchase of furniture and non deposit of GST	82,527
	26	11	Irregular consumption of electricity and payment during off days of school	572,263
	27	12	Irregular drawl of pay and allowances at erratic posting	1,535,235
Principal Govt. Girls Higher Secondary School Yazman	28	1	Irregular payment of pay and allowances due to change of cadre	111,587
	29	2	Non stoppage of payment of pay and allowance after rationalization and transfer of post and Teacher	792,828
	30	4	Unauthorized drawl of arrears on account of pay and allowances	327,899
	31	10	Doubtful distribution of educational books due to non-improper maintenance of relevant record loss in thousands.	
	32	12	Non-utilization of budget	10,292,630
	33	15	Doubtful maintenance of record of student library security	765,000
	34	17	Excess utilization of budget	12,078,271
Senior Headmistress, Govt. Girls High School, Syed Imam Shah,	35	5	Irregular payment of arrears of pay and allowances without additional budget	309,416
	36	6	Expenditure incurred in excess of budget	18,256
	37	7	Likely misappropriation of F.T. Fund making bogus vouchers	242,050

DDOs	Sr. No.	Para No.	Audit Observation	Amount
Multani Gate, Bahawalpur.	38	8	Loss to Govt. due to unjustified expenditure on account of different Heads	48,698
Deputy D.E.O. (M), Hasilpur	39	1	Unauthorized payment of leave encashment and misclassification payment without budget	3,727,943
	40	3	Loss to Govt. due to non accounted of receipt into books of account	117,873
	41	4	Unauthorized payment of leave encashment	480,891
	42	5	Unauthorized drawl of pay and allowances without performing duties of the post	1,596,455
	43	7	Recruitment against the contract policy	9,542,585
	44	10	Irregular appointment as EST and unauthorized award of running scales, other irregularities	2,142,442
	45	19	Bogus expenditure out of SMC	452,249
	46	21	Non utilization of SMC Grant / Fund by the schools	3,050,351
	47	24	Un-authorized retention of funds and difference in Cash Book balance and Bank Balance	1,397,000
Principal Govt. Higher Secondary School, Chani Goth.	48	6	Irregular payment of arrears of pay and allowances without additional budget	63,000
	49	7	Expenditure by Misclassification	
	50	8	Excess expenditure than sanctioned budget	
	51	10	Non utilization of budget / unspent budget	5,594,400
Deputy District Education Officer (Women) Hasilpur	52	2	Fraudulent drawl of pay and allowance after retirement	272,925
	53	3	Doubtful expenditure / physical verification	812,800
	54	4	Unauthorized payment of leave encashment and misclassification / payment without budget	1,602,514
	55	6	Irregular expenditure on POL	703,229
	56	10	Fictitious drawl of TA/DA and non availability of vouched accounts / concealment of record	350,543
	57	14	Irregular payment of arrears of pay and allowances without additional budget	704,336
	58	15	Bogus expenditure out of SMC	476,157
	59	17	Non-utilization of SMC Grant / fund by the school	4,426,760
	60	20	Variation of expenditure of pay and allowances	1,197,732
Govt. Higher Secondary School	61	3	Irregular payment of arrears of pay and allowances without additional budget	196,660

DDOs	Sr. No.	Para No.	Audit Observation	Amount
ChakNo.188/M, Tehsil Hasilpur				
Principal, Govt. Girls Higher Secondary School Chak Fateh Khan, Bahawalpur.	62	4	Irregular expenditure due to unauthorized appointments by the Minister of Education	2,045,000
	63	8	Irregular expenditure on arrears of qualification pay	61,000
Principal, Govt. S.A. High School Ahmadpur East.	64	1	Misappropriation of Public Money through Fake Invoicing	48,000
	65	6	Irregular Grant of Financial Assistance	800,000
	66	7	Irregular Expenditure due to Erratic Posting of Staff	
	67	8	Incorrect Reporting of Financial Information	112,043
	68	9	Unauthorized Demolishing of Boundary Wall and Construction of Toilets	400,000
Govt. Sadiq Model Girls High School Bahawalpur.	69	2	Irregular award of BPS-15 to O.T.	140,661
	70	5	Irregular payment of arrears of pay and allowance without additional budget	583,079
	71	6	Non forfeiture of security deposit/earnest money due to non-starting of work	500,000
Dy. DEO (W) Bahawalpur	72	5	Irregular Expenditure on Purchase of Different Items and Issuance	153,425
	73	6	Drawl of Pay and Allowances without Sanctioned Post	912,732
	74	7	Award of Running / Regular Scale without Prescribed Qualification	
	75	8	Irregular Payment of Arrears of Pay and Allowances without Additional Budget	1,012,281
	76	10	Irregular Payment to Schools	5,820,000
	77	11	Bogus Expenditure out of SMC	570,321
	78	12	Unauthorized Personal Use of Government Fund	220,000
	79	13	Illogical Grant of SMC Fund to Shelter Less School	110,000
	80	16	Unauthorized Payment of Leave Encashment and Misclassification / Payment without Budget	
	81	17	Non utilization of SMC Grant / Fund by the Schools	14,401,219

DDOs	Sr. No.	Para No.	Audit Observation	Amount
	82	18	Irregular Purchase of Furniture out of SMC	8,080,000
	83	19	Purchase of Furniture and other Items on Higher Rates	2,292,469
	84	20	Un-authorized Retention of Fund and Difference in Cash Book Balance and Bank Balance	2,147,000
Executive District Officer (Health)	85	1	Un authorized retention of house after transfer and non payment of penal rent repair and maintenance charges and house rent allowance	523,820
	86	3	Irregular receive and distribution of medicine	75,648,583
	87	8	Purchase at excessive rate	487,324
	88	9	Irregular drawl of pay and allowances due to shifting of Headquarter	
	89	16	Un-authorized expenditure on POL	103,417
Rural Health Centre, Kud Wala	90	5	Improper maintenance of record of Indoor Department.	
	91	7	Excess payment of pay and allowance	100,059
	92	12	Non-provision of record	
Principal, Para Medical College, Bahawalpur.	93	2	Recovery of penal rent charges	3,598,236
	94	7	Irregular payments of arrears of pay and allowances without additional budget and misclassification	128,400
	95	10	Recovery of 5% repair and maintenance charges	131,484
	96	11	Irregular drawn of T.A.D.A	249,177
	97	12	Non availability of vouched account	122,623
	98	13	Unauthorized payment after Transfer	11,230
Medical Superintendent, THQ Hospital, Ahmadpur East	99	2	Drawl of pay against redundant post irregular	227,484
	100	3	Loss to Govt. due to drawl of different allowances during leave periods	72,310
	101	4	Unauthorized drawl of pay & allowances	108,938
	102	7	Loss due to non recovery of penal rent	265,200
	103	10	Loss to Government due to unauthorized drawl of practice compensatory allowance	30,000
	104	13	Unauthorized drawl of Non practicing allowance (NPA)	96,000
District Officer (Health)	105	4	Unjustified payment of employees without performing duties loss to Government	572,390
	106	5	Irregular pay due to shifting of Headquarters	

DDOs	Sr. No.	Para No.	Audit Observation	Amount
	107	20	Misappropriation of funds through fictitious billing	196,456
District Officer (Transport),	108	8	Non utilization of budget	1,589,645
District Officer (Environment)	109	1	Irregular expenditure on repair of vehicle	160,677
	110	2	Loss due to non issuance of Environmental Approval to various Housing Schemes and Poultry Farms (Control Shed)	180,000
	111	4	Unauthorized expenditure on POL	140,800
	112	6	Unauthorized expenditure on POL	140,800
	113	8	Loss due to Fictitious Invoices	28,893
	114	9	Non removal of CNG Cylinders from School Vans and Public Transport	
District Officer (Buildings)	115	5	Loss to Govt. due to vacant residences and unjustified drawl of House rent allowance by the employees	150,120
	116	6	Loss to Govt. treasury due to non-recovery of professional tax,	318,500
	117	17	Loss to Govt. due to non-forfeiting earnest money	2,766,412
	118	23	Loss to Govt. by awarding price variation of in spite of delay on the behalf of the contractor	3,179,408
	119	24	Loss to Govt. by allowing unjustified excess time limit for awarding price variation to contractor	5,405,863
	120	26	Loss to Govt. due to abnormal delay in completion of projects	2,107,958
	121	27	Loss to Govt. due to doubtful drawl of POL	89,617
	122	29	Misappropriation of funds through fictitious billing	503,651
	123	31	Doubtful / Non-verified educational certificate of employees.	
	124	33	Non production of record	
District Officer (Roads),	125	1	Blockage of fund due to non maintenance of roads	10,000,000
	126	16	Loss to Govt. due to non recovery of utilities charges	36,000
	127	20	Loss to Govt. due to non submission of stamp paper for contract agreements	15,700
	128	21	Loss to Govt. due to un-justified fuel consumption	277,830

DDOs	Sr. No.	Para No.	Audit Observation	Amount
District Coordination Officer	129	28	Excess Rates due to non observing OGRA rates	109,290
District Officer (Livestock),	130	4	Un-Authorized drawl of conveyance allowance	250,000
	131	16	Rates due to non observing OGRA rates	54,604
District Officer (OFWM)	132	1	Loss to Govt. treasury due to non-deduction of General Sales Tax from suppliers	1,157,188
Principal, Govt. Girls Higher Secondary School, Uch Sharif	133	11	Irregular drawl of conveyance allowance during the period of earned leave	2,315,934
Senior Headmistress, Govt. Girls High School Ahmadpur East.	134	1	Unauthorized drawl of conveyance / mobility allowance during winter vacations leave	248,319
Principal Govt. Higher Secondary School Mubarakpur	135	2	Unauthorized payment of conveyance / mobility allowance during summer / winter vacation	178,852
Deputy D.E.O. (M), Hasilpur	136	8	Unauthorized expenditure on electricity	127,140
Deputy District Education Officer (Women) Hasilpur	137	16	Excess/irregular payment of allowances and non-deduction of W.F, and B.F, increments	175,149
Govt. Sadiq Model Girls High School Bahawalpur.	138	3	Payment of conveyance allowance / mobility allowance during leave periods	223,389
Dy. DEO (W) Bahawalpur	139	15	Drawl of Pay and Allowances during leave without Pay / absent	79,357
EDO (Health)	140	13	Non recovery of professional tax	165,000
Rural Health Centre, Kud Wala	141	1	Overpayment on account of PHRSP allowance	156,249
	142	3	Misappropriation of medicine OPD fees and admission fees	206,640

DDOs	Sr. No.	Para No.	Audit Observation	Amount
	143	4	Loss to Govt. due to irregular payment of PHSRP	118,440
	144	8	Unauthorized drawl of conveyance allowance	38,020
Principal, Para Medical College, Bahawalpur.	145	1	Unauthorized drawl of conveyance allowance during leave	74,390
Medical Superintendent, THQ Hospital, Ahmadpur East	146	14	Loss to Government due to Non/Less deposit of Hospital receipts	82,760
District Officer (Health)	147	24	Misappropriation of disposable syringes	336,669
	148	26	Excess rates due to non observing OGRA rates	104,207
District Officer (Transport)	149	5	Unauthorized absence from duty	82,261
	150	9	Loss to Govt. due to purchase of POL at higher rates than the rates fixed by OGRA	76,516
District Officer (Environment)	151	7	Loss due to unauthorized payment of conveyance allowance	64,840
District Officer (Buildings)	152	6	Loss to Govt. treasury due to non-recovery of professional tax,	318,500
	153	10	Loss to Govt. due to approving fancy / luxury items	3,388,993
	154	13	Loss to Govt. due to non-deducting shrinkage	277,277
District Officer (Roads)	155	6	Non recovery of professional tax	255,000
	156	7	Non recovery of lease rent for approaches to petrol pumps	535,000

Annex-B

**Summary of Appropriation Accounts by Grants for the Financial Year
2014-15**

(Amount in Rupees)

Sr. No.	No. & Name of the Grant / Appropriation	Original Grant	Supplementary Grant	Final Grant	Actual Expenditure	(+) Excess (-) Saving
NON-DEVELOPMENT						
1	Provincial Excise.	20,647,732	0	20,647,732	17,587,197	(-) 3,060,535
2	Forests.	7,808,102	7,708,636	15,516,738	15,271,819	(-) 244,919
3	Charges on A/c of M. Vehicles Act.	8,323,284	0	8,323,284	6,925,183	(-) 1,398,101
4	Other Taxes & Duties.	16,965,072	779,051	17,744,123	15,383,001	(-) 2,361,122
5	General Administration.	533,144,572	0	533,144,572	521,873,303	(-) 11,271,269
6	Education.	5,009,426,750	250,871,959	5,260,298,709	5,031,703,171	(-) 228,595,538
7	Health Services.	1,052,426,402	72,660,895	1,125,087,297	1,065,215,847	(-) 59,871,450
8	Public Health.	4,199,850	0	4,199,850	3,970,652	(-) 229,198
9	Agriculture.	160,521,242	3,647,908	164,169,150	158,530,268	(-) 5,638,882
10	Fisheries.	3,887,080	0	3,887,080	2,665,253	(-) 1,221,827
11	Veterinary.	165,892,957	0	165,892,957	141,019,281	(-) 24,873,676
12	Co-operation.	32,178,908	2,570,663	34,749,571	34,067,514	(-) 682,057
13	Industries.	7,714,720	0	7,714,720	6,853,795	(-) 860,925
14	Miscellaneous Departments.	8,670,400	0	8,670,400	7,682,289	(-) 988,111
15	Civil Works.	148,523,171	24,843,769	173,366,940	157,887,343	(-) 15,479,597
16	Communications.	184,945,100	142,028,248	326,973,348	315,258,310	(-) 11,715,038
17	Miscellaneous.	67,205,127	40,253,615	107,458,742	103,988,301	(-) 3,470,441
18	Civil Defence.	8,630,800	0	8,630,800	8,114,587	(-) 516,213
	Total Non-Development :	7,441,111,269	545,364,744	7,986,476,013	7,613,997,114	(-) 372,478,899
DEVELOPMENT						
20	Development.	346,424,000	545,935,000	892,359,000	822,105,281	(-) 70,253,719
21	Highways, Roads & Bridges.	132,384,000	798,117,000	930,501,000	547,302,707	(-) 383,198,293
22	Government Buildings.	155,501,000	300,000,000	455,501,000	343,500,472	(-) 112,000,528
23	Arrears of Zila Council.	18,366,000	0	18,366,000	0	(-) 18,366,000
24	Closing Balance.	7,595,000	51,400,000	58,995,000	0	(-) 58,995,000
	Total Development :	660,270,000	1,695,452,000	2,355,722,000	1,712,908,460	(-) 642,813,540
	Grand Total :	8,101,381,269	2,240,816,744	10,342,198,013	9,326,905,574	(-) 1,015,292,439

Annex-C
[Para 1.2.1.1]

Non Production of Record

(Amount in Rupees)

Sr. No.	DDOs	Period of Audit	Particulars	Amount	Para No.
1	EDO (Health) Bahawalpur	2014-15	The stock register, DTL reports, material receiving reports, materials testing reports, office orders regarding constitution of Purchase committee for purchase of drugs, technical committee, inspection committee.	112,558,583	4
2	DO(Health) Bahawalpur	2014-15	Detail / identification of vehicles that used POL, Purpose of use (detailed Log books), authorization of such expenditure, no proof is on the record that same expenditure has also been claimed in their original office or not.	183,785	12
		2014-15	Schedule of payment, Tour Register	0	27
3	THQ Hospital Yazman	2013-15	treatment charts, admission and discharge record	0	20
4	THQ Hospital Khairpur Tamewali	2014-15	Machinery Equipment Stock Register, Personal Files	340,000	18
5	RHC Khanqah Sharif	2009-15	Record related to Staff, Medicine, Budget Statements, Residences, Stock Registers and Receipts etc.	0	22
6	DO(Buildings) Bahawalpur	2014-15	POL Expenditure	277,805,000	29
7	DO(Roads) Bahawalpur	2014-15	Development schemes, Schedule of payment, Budget, Expenditure Statements, stock registers, etc.	271,318,433	25
8	DO (OFWM) Bahawalpur	2014-15	Bank statements and complete vouched account	4,817,757	13
9	MSO (DHQ) BVH Bahawalpur	1992-15	Schedule of payment, Budget, Expenditure Statements, stock registers, vouchers, bank statements, pay bills, bills of arrears etc	0	3
10	Dy. DEO(EE-M) Bahawalpur	2013-15	Rent of School Buildings, Misc. School Record	1,794,500	9
11	Dy. DEO (EE-M) Ahmadpur East	2013-15	Misc. School Record	0	15
12	Dy. DEO (EE-W) Ahmadpur East	2013-15	TA/DA Bills	110,023	13
13	Dy. DEO(EE-M) Hasilpur	2014-15	School Record, SMC Record, Schedule of payment	0	17
14	Govt. Girls Higher Secondary School Inayti, Tehsil Khairpur Tamewali	2011-15	Service Book, Cash book, Schedule of payment, etc	0	11

Sr. No.	DDOs	Period of Audit	Particulars	Amount	Para No.
15	Govt. Boys High School Samma Satta	1991-15	Record pertaining to Farog-E-Taleem Fund	0	11
Total				668,928,081	

Annex-D

[Para 1.2.3.4]

Loss due to excessive measurements of work done

(Amount in Rupees)

Sr. No	Name of Scheme	MB No	Item	Quantity Claimed on the Basis of Brick Size 9"x4.5"	Quantity to be Claimed on the Basis of Brick Size 8.4"x4.1"	Difference	Rate	Amount Paid
1	Re-Construction of GBES Uch Bukhari	2705/2745	Pacca brick work 1:6 C/S mortar in F&P	3823	3,171.6741	651	15,124.85	98,512
			Pacca brick work 1:6 C/S mortar in G&F	4308	3,574.0444	734	15,980.20	117,288
			Pacca brick work 1:5 C/S mortar in G&F	490	406.51852	83	16,334.95	13,637
			Pacca brick work 1:4 C/S mortar in G&F	196	162.60741	33	16,807.00	5,612
2	Construction of Building of Govt. Girls Primary School Basti Dhakwan Tehsil Ahmadpur East. Distt. Bahawalpur.	2589/1919	Pacca brick work 1:6 C/S mortar in F&P	3354	2,782.5778	571	14,312.80	81,787
			Pacca brick work 1:6 C/S mortar in G&F	2113	1,753.0074	360	15,168.20	54,604
			Pacca brick work 1:5 OTB C/S mortar in	1937	1,606.9926	330	15,097.90	49,824
			Pacca brick work 1:5 C/S mortar in G&F	201	166.75556	34	15,522.55	5,316
			Pacca brick work 1:4 OTB C/S mortar in	119	98.725926	20	15,569.50	3,157
3	Re-Constn. of Dangerous Bldgs, B/wall and Repair of High Block of GBHS Tibbi Izzat APE PP-	2682/2722 & 2761/2801	Pacca brick work 1:6 C/S mortar in F&P	9270	7,690.6667	1,579	15,124.85	238,872
			Pacca brick work 1:6 C/S mortar in G&F	5643	4,681.6	961	15,980.20	153,634
			Pacca brick work 1:5 OTB C/S mortar in	3129	2,595.9111	533	15,910.30	84,816
			Pacca brick work 1:5 C/S mortar in G&F	561	465.42222	96	16,334.95	15,613
			Pacca brick work 1:4 G.F C/S mortar in	205	170.07407	35	16,807.00	5,870
4	Construction of Govt. Girls Primary School Malik Fazal	1964/190 & 490/4540	Pacca brick work 1:6 C/S mortar in F&P	4394	3,645.3926	749	14,312.80	107,147
			Pacca brick work 1:6 C/S mortar in G&F	2170	1,800.2963	370	15,168.20	56,077

Sr. No	Name of Scheme	MB No	Item	Quantity Claimed on the Basis of Brick Size 9"x4.5"	Quantity to be Claimed on the Basis of Brick Size 8.4"x4.1"	Difference	Rate	Amount Paid
	Ahmad Tehsil Ahmadpur East Distt. Bahawalpur.		Pacca brick work 1:5 OTB C/S mortar in	2001	1,660.0889	341	15,097.90	51,470
			Pacca brick work 1:5 C/S mortar in G&F	202	167.58519	34	15,122.55	5,204
			Pacca brick work 1:4 OTB C/S mortar in	136	112.82963	23	15,569.50	3,608
5	PMF Consnt. of B/wall in GPS BudhuWali Tehsil APE. PP-	1700/904	Pacca Brick Work (1:6) F&P	1799	1,492.5037	306	15,124.85	46,357
			Pacca Brick Work (1:5) O.T.B	2126	1,763.7926	362	15,910.30	57,628
			Pacca Brick Work (1:4) O.T.B	54	44.8	9	16,382.40	1,507
6	Establishment of Govt. Girls Primary School Basti Manuk MouzaKotla Rehmat Shah Ahmadpur East	2745/2785	Pacca brick work 1:6 C/S mortar in F&P	3391	2,813.2741	578	15,124.85	87,380
			Pacca brick work 1:6 C/S mortar in G&F	2096	1,738.9037	357	15,980.20	57,065
			Pacca brick work 1:5 OTB C/S mortar in	2018	1,674.1926	344	15,910.30	54,701
			Pacca brick work 1:5 C/S mortar in G&F	202	167.58519	34	16,334.95	5,622
			Pacca brick work 1:4 OTB C/S mortar in	135	112	23	16,382.40	3,768
7	Up-Gradation of GG Community Model Primary School Goth Noor Muhammad to Middle Level Tehsil KPT .	2648/1978,2863/523	Pacca brick work 1:6 C/S mortar in F&P	5041	4,182.163	859	15,124.85	129,898
			Pacca brick work 1:6 C/S mortar in G&F	4557	3,780.6222	776	15,980.20	124,067
			Pacca brick work 1:5 OTB C/S mortar in	1734	1,438.5778	295	15,910.30	47,003
			Pacca brick work 1:5 C/S mortar in G&F	495	410.66667	84	16,334.95	13,776
			Pacca brick work 1:4 OTB C/S mortar in	171	141.86667	29	16,382.40	4,773
8	Establishment of Govt. Girls Primary School BastiGhangiMouzaQutabpur Hasilpur	2654/1934,2555/1886	Pacca brick work 1:6 C/S mortar in F&P	3222	2,673.0667	549	15,124.85	83,025
			Pacca brick work 1:6 C/S mortar in G&F	2110	1,750.5185	359	15,980.20	57,446
			Pacca brick work 1:5 OTB C/S mortar in	2607	2,162.8444	444	15,910.30	70,666
			Pacca brick work 1:5	202	167.58519	34	16,334.95	5,622

Sr. No	Name of Scheme	MB No	Item	Quantity Claimed on the Basis of Brick Size 9"x4.5"	Quantity to be Claimed on the Basis of Brick Size 8.4"x4.1"	Difference	Rate	Amount Paid
			C/S mortar in G&F					
			Pacca brick work 1:4 OTB C/S mortar in	130	107.85185	22	16,382.40	3,628
09	Construction of Govt. Boys Primary School TanzeemKhairi Bhabi Tehsil KhiarpurTame waliDistt. Bahawalpur.	2582/1912	Pacca brick work 1:6 C/S mortar in F&P	3355	2,783.4074	572	14,312.80	81,811
			Pacca brick work 1:6 C/S mortar in G&F	1940	1,609.4815	331	15,168.20	50,134
			Pacca brick work 1:5 OTB C/S mortar in	1905	1,580.4444	325	15,097.90	49,001
			Pacca brick work 1:5 C/S mortar in G&F	202	167.58519	34	15,522.55	5,342
			Pacca brick work 1:4 OTB C/S mortar in	58	48.118519	10	15,669.50	1,548
10	Annual Repair/Special Repair of BHU Jamalpur Tehsil Hasilpur	2781/441	Pacca brick work 1:6 C/S mortar in F&P	3590	2,978.3704	612	14,312.80	87,541
			Pacca brick work 1:5 OTB C/S mortar in	1926	1,597.8667	328	15,097.90	49,541
			Pacca brick work 1:5 C/S mortar in G&F	728	603.97037	124	15,522.55	19,253
			Pacca brick work 1:4 OTB C/S mortar in	96	79.644444	16	15,569.50	2,546
11	Constn. Of Mltipurose Hall alongwith 2-C/rooms in Govt. Tibbia College Bwp	2751/2731	Pacca brick work 1:6 C/S mortar in F&P	10415	8,640.5926	1,774	15,124.85	268,376
			Pacca brick work 1:5 G.F C/S mortar in	2486	2,062.4593	424	16,334.95	69,185
			Pacca brick work 1:5 C/S mortar in F&F	2738	2,271.5259	466	17,520.30	81,728
			Pacca brick work 1:5 OTB C/S mortar in	4784	3,968.9481	815	15,910.30	129,677
			Pacca brick work 1:5 2nd F C/S mortar in	421	349.27407	72	17,520.30	12,567
12	Reconstruction of Middle Block Government Sadiq Dane High School Bahawalpur.	2851/511	Pacca brick work 1:6 C/S mortar in F&P	8361	6936.5333	1,424	14,312.80	203,881
			Pacca brick work 1:6 G.F C/S mortar in	4671	3875.2	796	15,168.20	120,709
			Pacca brick work 1:4 G.F C/S mortar in	249	206.57778	42	15,949.15	6,766
			Pacca brick work 1:6 C/S mortar in F&F	5135	4,260.1481	875	15,693.55	137,295

Sr. No	Name of Scheme	MB No	Item	Quantity Claimed on the Basis of Brick Size 9"x4.5"	Quantity to be Claimed on the Basis of Brick Size 8.4"x4.1"	Difference	Rate	Amount Paid
			Pacca brick work 1:5 C/S mortar in F&F	830	688.59259	141	16,047.90	22,693
			Pacca brick work 1:4 C/S mortar in F&F	236	195.79259	40	16,519.50	6,642
			Pacca brick work 1:5 OTB C/S mortar in	2331	1,933.8667	397	15,097.90	59,959
			Pacca brick work 1:4 OTB C/S mortar in	90	74.666667	15	15,569.50	2,387
			Pacca brick work 1:6 2nd F C/S mortar in	476	394.9037	81	16,353.55	13,262
			Pacca brick work 1:5 2nd F C/S mortar in	102	84.622222	17	16,707.90	2,903
13	Const. of Build. of Govt. Shadab Training Institute of Mentally Retarded Children Bahawalpur.	2690/2730	Pacca brick work 1:6 C/S mortar in F&P	44777	37,148.326	7,629	13,853.00	1,056,800
			Pacca brick work 1:6 G.F C/S mortar in	35155	29,165.63	5,989	14,708.35	880,938
			Pacca brick work 1:4 G.F C/S mortar in	1037	860.32593	177	15,411.65	27,228
			Pacca brick work 1:5 C/S mortar in G&F	6315	5,239.1111	1,076	15,010.15	161,493
			Pacca brick work 1:4 OTB C/S mortar in	593	491.97037	101	14,987.65	15,142
			Pacca brick work 1:6 OTB C/S mortar in	6231	5,169.4222	1,062	14,283.70	151,633
Total								5,783,961

Annex-E
[Para 1.2.3.5]

Loss due to payment of quantities in excess of TS

(Amount in Rupees)

Sr. No.	Name of Scheme	MB No	Description	Qty (T.S)	Qty (Actual)	Excess	Rate Paid	Over Payment
1	Re-Constn. of Dangerous Bldgs, B/wall and Repair of High Block of GBHS Tibbi Izzat APE PP-268	2682/2722 & 2761/2801	Pacca brick work 1:6 C/S mortar in F&P	7,128	9,270	2,142	15,124.85	323,974
			Pacca brick work 1:5 OTB C/S mortar in	2,691	3,129	438	15,910.30	69,687
2	Construction of Govt. Girls Primary School Malik Fazal Ahmad Tehsil AhmadpurEastDistt. Bahawalpur. PP-267	1964/190 & 490/4540	Pacca brick work 1:6 C/S mortar in F&P	4,169	4,394	225	14,312.80	32,204
			Pacca brick work 1:5 OTB C/S mortar in	1,970	2,001	31	15,097.90	4,680
3	Constn. Of Mltipurose Hall alongwith 2-C/rooms in Govt. Tibbia College Bwp	2751/2731	Pacca brick work 1:6 C/S mortar in F&P	2,322	10,415	8,093	15,124.85	1,224,054
			Pacca brick work 1:5 C/S mortar in F&F,1:6	2,282	2,738	456	17,520.30	79,893
			Fabrication of Mild Steel	13,754	18,281	4,527	11,494.60	52,036
			RCC in Roof, Slab, Beam Column & Lenter 1:2:4 (With Shuttering)	3,656	4,223	567	294.75	167,123
			RCC in Roof, Slab, Beem Column & Lenter 1:2:4 (Without Shuttering)	642	708	66	221.75	14,636
4	ADP No. 317/2012-13 Construction of Building of Govt. Shadab Training Institute of Mentally Retarded Children Bahawalpur. PP-272	2690/2730	Pacca brick work 1:5 C/S mortar in G&F	704	6,315	5,611	15,010.15	842,220
Total								2,810,507

(Amount in Rupees)

Sr. No.	Scheme	Name of Contractor	Item	Quantity as per T.S	Quantity as per M.B	Excess Quantity Paid	M.B & Page no.	Rate	Over Payment
1	Rehabilitation/Reconstruction of Metal led Road from Adda Mustard Khana to (KotDahdoo Ghaloo Road) to BaghMindu Shah wala Bahawalpur Length=7.80KM	M.Afzal& Bros.	Earth Work with Lead up to 1/2 miles	6000	133664	127664	883/1240 P-93	4,000.00	510,656
			Pacca Brick Work	405	966	561	883/1240 P-94	11,492.20	64,471
			P/L RCC	309	331	22	883/1240 P-95	219.68	4,833
2	SR of MR from House Koray Khan to Javed Ch.	ZNZB Associates	TST (more than revised Quantity)	24500	29400	4900	793/1320 p-66	4,500.00	220,500
			Dry Bricks (more than Revised Quantity)	1080	1440	360	793/1320 p-66	5,013.17	18,047
3	Rehabilitation of M/Road	Al-	Excavation of	253	758	505	999/2957	4,118.00	2,080

Sr. No.	Scheme	Name of Contractor	Item	Quantity as per T.S	Quantity as per M.B	Excess Quantity Paid	M.B & Page no.	Rate	Over Payment
	from PulKhutri Banglow to 132/DB Tehsil Yazman Length=5.50KM	Jillan Construction	Foundation				P-146		
			Cement Concrete	138	415	277	999/2957 P-146	10,500.00	29,085
			Pacca Brick Work	323	967	644	999/2957 P-148	15,950.00	102,718
			RCC	77	231	154	999/2957 P-148	290.00	44,660
			Fabrication of Mild Steel	187	561	374	999/2957 P-149	11,000.00	41,140
4	Provision of Tuff Tile Shahi Bazar (Gandi Gali) to Chowk Shahzadi and Chowk Kalan to Derawari Gate Bahawalpur L=1375Rft	Rasheed Ahmad	Transportation of Dismantling Material	38268	44592	6324	934/184 P-27	3,155.00	19,952
Total									1,058,142
Grand Total									3,868,649

Annex-F
[Para 1.2.3.9]

Loss due to non occupation of designated residences

SMO RHC LalSohanra

(Amount in Rupees)

Sr. No.	TYPE OF RESIDANCE	NO. OF RESIDANCE	BPS	Period of Vacant	Rate	Amount
1	PERAMEDIC	06 occupied Nil	05 To 15	07/2010to 06/2015	1,664	599,040
2	CLASS IV	05 occupied only 02	01 To 04	07/2010 to 06/2015	1,366	245,880
Sub Total - I						844,920

MS THQ Yazman

(Amount in Rupees)

BPS	Period	HRA	CA	No. of Residences	Months	Amount
16	07/12 to 06/15	1566	5000	2	36	472,752
6	07/12 to 06/15	1029	2720	3	36	404,892
2	07/12 to 06/15	910	1700	2	36	187,920
Sub Total - II						1,065,564

DO (Buildings) Bahawalpur

(Amount in Rupees)

Sr. No.	Residence	Desig.	Scale	Rate of CA	Rate of HRA	Rate of 05% HMC	Recovery Period	Recovery
1	Sub-Division APE	Dy. D.O APE	17	5,000	2,955	1,220	July 14 to June 15	110,100
2	Sub-Division HSP	Dy. D.O HSP	17	5,000	4,432	1,520	July 14 to June 15	131,424
3	SDC Quarter APE	SDC	09	1,932	1,146	766	July 14 to June 15	46,128
4	ASDC Quarter APE	ASDC	09	1,932	1,146	766	July 14 to June 15	46,128
Sub Total - III								333,780
Grand Total								2,244,264

Annex-G

[Para 1.2.3.11]

Loss due to unauthorized use of air conditioners and excessive use of electricity

(Amount in Rupees)

Name of officer/official	Designation	Basic Scale	Using Air condition since place of posting (date)	Expenditure of units per hour of Air Conditioner	Total month in which AC used (July to October + March to June) Seven months	Total units consumed in a year (approx.)	Units Rate	Recovery
Dr. ManzarSerfr az	MO	17	11/2013 to 03/2014	25 units as per discussion with the electrician of office	25 units *26 working days in month * 3 months in year	1950 units	Rs 11 per unit	214,50
Dr. Umar Farooq	SMO	18	3/2014 to 5/2015		25 units *26 days in month * 15 months in year	9750 units	Rs 11 per unit	107,250
Dr. Abdul Ghafoor	Eye Specialist	18	7/2012 to 06/2015		25 units *26 days in month * 36 months in year	23400	Rs 11 per unit	257,400
Dr. AsifIqbal	Child Specialist	18	7/2012 to 06/2015		25 units *26 days in month * 36 months in year	23400	Rs 11 per unit	257,400
Dr. Shahida Fatima	SMO	18	7/2012 to 06/2015		25 units *26 days in month * 36 months in year	23400	Rs 11 per unit	257,400
Different Doctors in different periods	MO	17	7/2012 to 06/2015		25 units *26 days in month * 36 months in year	23400	Rs 11 per unit	257,400
Dr. IkramCh	Ortho padic	18	7/2012 to 06/2015		25 units *26 days in month * 36 months in year	23400	Rs 11 per unit	257,400
Fakrun-Nisa	LHV	12	7/2012 to 06/2015		25 units *26 days in month * 36 months in year	23400	Rs 11 per unit	257,400
Total recovery								1,673,100

Annex-H

[Para 1.2.3.17]

**Unjustified expenditure on account of Inspection Allowance
paid to the AEOs**

(Amount in Rupees)

Formation	No of AEO's	Inspection Allowance	Period April to June 15	Amount
Dy. DEO (EE-M) Ahmadpur East (Para No.8)	09	100000	3	270,000

Formation	Sr. No.	Name of AEO's	Rate of Inspection Allowance (Rs.)	Period July 14 to June 15	Amount (Rs.)
Dy. DEO (EE-W) Ahmadpur (East) (Para No. 3)	1	Rubina Tabasum	100,000	12	120,000
	2	Shahnaz Perveen	100,000	12	120,000
	3	Khadija Blouch	100,000	12	120,000
	4	PerveenAkhtar	100,000	12	120,000
	5	Sumshad Malik	100,000	12	120,000
	6	Zaib un Nish	100,000	12	120,000
	7	RuqiaBukhari	100,000	12	120,000
					840,000

Formation	Pers.no.	Name of Employee	Employee Subgroup Desc	Job Title	Cost Center	Wage Type Description	Total
Dy. DEO (EE-M) Hasilpur	3044173	GHULAM MUSTAFA	Grade 16	AEO	BR6329	Petrol&Car allow. (P.SEC)	20,000
	7					Adj.Petrol&Car (P.SEC)	10,000
	3031351	IRFAN HAMID	Grade 16		BR6330		
Total of Unjustified Drawl of Petrol & Car Allowance							30,000